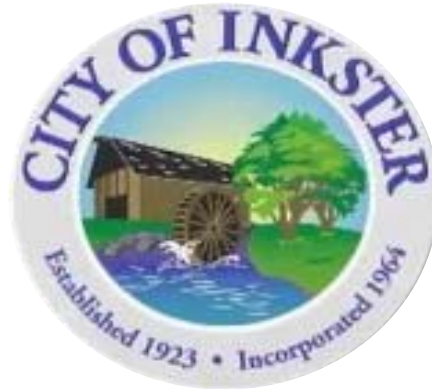


CITY OF INKSTER,
MICHIGAN



Year Ended
June 30, 2017

Financial
Statements and
Single Audit
Compliance Act

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CITY OF INKSTER, MICHIGAN

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INDEPENDENT AUDITORS' REPORT

November 17, 2017

Honorable Mayor and Members
of the City Council
City of Inkster, Michigan**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the *City of Inkster, Michigan* (the "City"), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Independent Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Inkster Housing Commission and the Inkster Commission on Aging, discretely presented component units, which represent 70.4%, 119.6% and 88.6%, respectively, of the assets, net position, and revenues of the discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Inkster Housing Commission and Inkster Commission on Aging, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Inkster, Michigan, as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and the schedules of pension and other postemployment benefit plans information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 17, 2017 on our consideration of the City of Inkster, Michigan’s internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City’s internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Rehmann Johnson LLC". The signature is written in a cursive, flowing style.

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MANAGEMENT'S DISCUSSION AND ANALYSIS

CITY OF INKSTER, MICHIGAN

Management's Discussion and Analysis

These financial statements are the responsibility of the City of Inkster's management. We offer readers this narrative overview and analysis for the fiscal year ended June 30, 2017. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the financial statements and notes to the financial statements.

Financial Highlights

· Total net position	\$29,993,708
· Change in total net position	3,197,758
· Fund balances, governmental funds	10,376,998
· Change in fund balances, governmental funds	1,734,195
· Unassigned fund balance, general fund	3,377,945
· Change in fund balance, general fund	728,127
· Installment debt outstanding	20,374,101
· Change in installment debt	(1,845,566)

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* and the *statement of activities* provide information about the activities of the City as a whole and present a longer-term view of the City finances. The longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year, and whether the taxpayers have funded the full cost of providing government services. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The governmental activities of the City include general government, public safety, public works, community and economic development, and culture and recreation. The business-type activities of the City include water and sewer operations.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also legally separate entities for which the City is financially accountable. Financial information for these *component units* are reported separately from the financial information presented for the primary government itself.

Fund Financial Statements. The fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the City's operation in more detail than the government-wide financial statements by providing information about the City's most significant funds. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported in the governmental activities in the government-wide financial statements. However, they focus on *near-term inflows and outflows of spendable resources* as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

CITY OF INKSTER, MICHIGAN

Management's Discussion and Analysis

Proprietary Funds. Proprietary funds are used to report the same functions reported in the business-type activities in the government-wide financial statements. The City uses an enterprise fund to account for its water and sewer operations.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The fiduciary fund statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

Notes to Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's progress in funding its obligation to provide pension benefits and postemployment healthcare to its employees.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$29,993,708 at the close of the most recent fiscal year. The following table shows, in a condensed format, the net position as of the current date and compared to the prior year:

	Net Position					
	Governmental Activities		Business-type Activities		Total	
	2017	2016	2017	2016	2017	2016
Current and other assets	\$ 12,783,008	\$ 11,087,220	\$ 8,725,178	\$ 8,228,723	\$ 21,508,186	\$ 19,315,943
Capital assets, net	17,665,637	17,607,505	45,845,779	47,067,874	63,511,416	64,675,379
Total assets	<u>30,448,645</u>	<u>28,694,725</u>	<u>54,570,957</u>	<u>55,296,597</u>	<u>85,019,602</u>	<u>83,991,322</u>
Deferred outflows of resources	2,132,424	4,443,364	180,164	130,215	2,312,588	4,573,579
Long-term liabilities	3,466,625	3,865,734	17,287,516	18,694,136	20,754,141	22,559,870
Pension and OPEB	17,761,466	19,321,834	1,072,737	1,103,918	18,834,203	20,425,752
Other liabilities	12,242,460	11,201,827	4,443,616	5,344,245	16,686,076	16,546,072
Total liabilities	<u>33,470,551</u>	<u>34,389,395</u>	<u>22,803,869</u>	<u>25,142,299</u>	<u>56,274,420</u>	<u>59,531,694</u>
Deferred inflows of resources	1,007,006	2,179,875	57,056	57,382	1,064,062	2,237,257
Net position						
Net investment in capital assets	17,532,979	17,027,505	28,604,336	28,428,207	46,137,315	45,455,712
Restricted	6,805,726	5,649,479	579,695	583,736	7,385,421	6,233,215
Unrestricted (deficit)	<u>(26,235,193)</u>	<u>(26,108,165)</u>	<u>2,706,165</u>	<u>1,215,188</u>	<u>(23,529,028)</u>	<u>(24,892,977)</u>
Total net position (deficit)	<u>\$ (1,896,488)</u>	<u>\$ (3,431,181)</u>	<u>\$ 31,890,196</u>	<u>\$ 30,227,131</u>	<u>\$ 29,993,708</u>	<u>\$ 26,795,950</u>

CITY OF INKSTER, MICHIGAN

Management's Discussion and Analysis

By far, the largest portion of the City's net position, \$46,137,315, reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any debt used to acquire those assets still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources to repay this debt must be provided from other resources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$7,385,421 represents resources that are subject to external restriction on how they may be used. The remaining *unrestricted net position* of \$(23,529,028) represents an accumulated deficit.

The government's net position increased by \$3,197,758 during the current fiscal year. This net increase was a combination of an increase of \$1,534,693 in governmental activities and an increase of \$1,663,065 in business-type activities.

The following table shows the changes in net position during the current year with a comparison to prior year:

	Change in Net Position					
	Governmental Activities		Business-type Activities		Total	
	2017	2016	2017	2016	2017	2016
Revenues						
Program revenues:						
Charges for services	\$ 4,563,739	\$ 4,243,660	\$ 9,553,171	\$ 10,452,665	\$14,116,910	\$14,696,325
Operating grants	1,484,564	928,310	-	-	1,484,564	928,310
Capital grants	2,015,069	1,857,483	144,024	-	2,159,093	1,857,483
General revenues:						
Property taxes	5,665,471	8,268,558	1,994,232	995,182	7,659,703	9,263,740
State shared revenues	4,278,074	3,575,262	4,836	-	4,282,910	3,575,262
Gain on sale of capital assets	-	27,736	-	-	-	27,736
Other revenues	287,195	321,340	-	-	287,195	321,340
Total revenues	18,294,112	19,222,349	11,696,263	11,447,847	29,990,375	30,670,196
Expenses						
General government	3,717,959	5,248,291	-	-	3,717,959	5,248,291
Public safety	6,355,886	5,679,760	-	-	6,355,886	5,679,760
Public works	3,894,432	3,701,470	-	-	3,894,432	3,701,470
Community and economic development	2,302,851	2,375,436	-	-	2,302,851	2,375,436
Culture and recreation	466,268	492,170	-	-	466,268	492,170
Interest on long-term debt	22,023	56,837	-	-	22,023	56,837
Water and sewer	-	-	10,033,198	10,178,708	10,033,198	10,178,708
Total expenses	16,759,419	17,553,964	10,033,198	10,178,708	26,792,617	27,732,672
Change in net position	1,534,693	1,668,385	1,663,065	1,269,139	3,197,758	2,937,524
Net position						
Beginning of year	(3,431,181)	(5,099,566)	30,227,131	28,957,992	26,795,950	23,858,426
End of year	\$ (1,896,488)	\$ (3,431,181)	\$ 31,890,196	\$ 30,227,131	\$ 29,993,708	\$ 26,795,950

CITY OF INKSTER, MICHIGAN

Management's Discussion and Analysis

Governmental Activities. Governmental activities increased the City's net position by \$1,534,693 thereby accounting for 48% of the total growth in net position of the City. This is primarily the result of City-wide operational savings and continued fiscal responsibility. Specific items of note include lower payouts for legal settlements/judgments and the continued success in securing and using of grant funding.

Business-type Activities. Business-type activities increased the City's net position by \$1,663,065 accounting for 52% percent of the total growth in the government's net position. This was primarily the result of setting water and sewer rates at a level necessary to allow for operating revenues to exceed operating expenses and to allow for needed capital expenses. As with governmental activities, operational savings is also attributable to continued fiscal responsibility.

Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the close of the current fiscal year, the City's *governmental funds* reported combined ending fund balances of \$10,376,998, an increase of \$1,734,195 over the prior year. A portion of the fund balance is either nonspendable, assigned, or restricted by external sources for specific purposes. Unassigned fund balance was \$3,358,695.

Additional information on fund balance is provided in Note 9 in the notes to the financial statements.

General Fund Highlights

The general fund is the chief operating fund of the City. The fund balance of the general fund increased by \$728,127 for the current fiscal year, resulting in unassigned fund balance of \$3,377,945.

Significant budgetary variances, as shown in the budget vs. actual statement of revenues, expenditures and changes in fund balances, are as follows:

- General fund property taxes - Chargebacks, which reduce property tax revenues, were significantly more favorable than originally projected. This was due in part to improving market conditions for residential real estate resulting in fewer property foreclosures and increased collections of delinquent property taxes compared to recent years.
- General fund intergovernmental - Allowable operating grant expenditures were not all spent during the fiscal year, therefore, reimbursements budgeted were not requested. The original budget was amended to reflect the expense related to the payment of the significant judgement levies referenced to above.

Proprietary Fund. The City's proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail.

Capital Asset and Debt Administration

Capital Assets. The City's net investment in capital assets for its governmental and business-type activities as of June 30, 2017, amounted to \$63,511,416 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, improvement and systems, buildings, vehicles and machinery and equipment.

CITY OF INKSTER, MICHIGAN

Management's Discussion and Analysis

The major capital asset event during the current fiscal year included the following:

- The increase in construction in progress is a result of the City entering phase II of the Greenway Bike path project, FDCVT Fire Hydrant replacement project and Annapolis Street repavement project.

	Capital Assets (Net of Depreciation)					
	Governmental Activities		Business-type Activities		Total	
	2017	2016	2017	2016	2017	2016
Land	\$ 307,195	\$ 307,195	\$ 2,745	\$ 2,745	\$ 309,940	\$ 309,940
Construction in progress	669,659	48,365	354,900	354,900	1,024,559	403,265
Land improvements	183,039	226,691	-	-	183,039	226,691
Infrastructure	13,169,373	13,972,015	-	-	13,169,373	13,972,015
Buildings/improvements	1,494,454	1,581,380	-	-	1,494,454	1,581,380
Vehicles	1,129,324	1,058,632	27,797	32,746	1,157,121	1,091,378
Machinery and equipment	712,593	413,227	45,460,337	46,677,483	46,172,930	47,090,710
Total capital assets, net	\$17,665,637	\$17,607,505	\$45,845,779	\$47,067,874	\$63,511,416	\$64,675,379

Additional information on the City's capital assets is provided in Note 5 in the notes to the financial statements.

Long-term Debt. The City's long-term debt totaled \$20,754,141. This amount includes bonds payable, an emergency loan from the State of Michigan, installment purchase agreements, and compensated absences (earned but unused sick and vacation time).

	Long-term Debt					
	Governmental Activities		Business-type Activities		Total	
	2017	2016	2017	2016	2017	2016
Bonds payable	\$ -	\$ 580,000	\$16,245,111	\$17,265,111	\$16,245,111	\$17,845,111
Premiums/discounts on bonds	-	-	-	-	-	-
Emergency loan	3,000,000	3,000,000	-	-	3,000,000	3,000,000
Installment purchase agreements	132,658	-	996,332	1,374,556	1,128,990	1,374,556
Compensated absences	333,967	285,734	46,073	54,469	380,040	340,203
Total long-term debt	\$ 3,466,625	\$ 3,865,734	\$17,287,516	\$18,694,136	\$20,754,141	\$22,559,870

Additional information on the City's long-term debt is provided in Note 7 in the notes to the financial statements.

Economic Factors and Next Year's Budget and Rates

On July 1, 2016, the City was released from its consent agreement with the State of Michigan. This action was the result of the City achieving a number of important financial and budgetary milestones. With the adoption of the fiscal year 2018 budget, the City looks to continue the fiscal discipline that allowed it to emerge from the consent agreement. This includes realistic revenue projections and continued close management of projected expenses.

In November 2017, City voters approved a new Charter that took effect in December 2017. The key change with this new Charter is that the elected Mayor is now responsible for the day-to-day management of all City operations. As the City looks to continue its recent progress, there is a continued focus on growing revenues. This includes efforts to improve property tax revenues by decreasing the amount and impact of property foreclosures. Additionally, the City has aggressively been marketing a number of its vacant commercial properties. Several of these properties were sold during this fiscal year and these properties are expected to be developed and become tax generating properties in the near future.

CITY OF INKSTER, MICHIGAN

■ Management's Discussion and Analysis

Contacting the City's Management

This financial report is intended to provide our citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for money it receives. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the City Treasurer, 26215 Trowbridge, Inkster, Michigan 48141.

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BASIC FINANCIAL STATEMENTS

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CITY OF INKSTER, MICHIGAN

Statement of Net Position

June 30, 2017

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
Assets				
Cash and cash equivalents	\$ 10,108,778	\$ 5,937,197	\$ 16,045,975	\$ 4,315,525
Restricted cash and cash equivalents	198,764	579,695	778,459	511,413
Receivables, net	2,310,877	2,133,213	4,444,090	265,089
Inventories and prepaid items	164,589	75,073	239,662	16,944
Capital assets not being depreciated	976,854	357,645	1,334,499	1,891,186
Capital assets being depreciated, net	16,688,783	45,488,134	62,176,917	22,105,726
Total assets	30,448,645	54,570,957	85,019,602	29,105,883
Deferred outflows of resources				
Deferred pension amounts	2,132,424	180,164	2,312,588	-
Liabilities				
Accounts payable and accrued expenses	3,775,421	4,443,616	8,219,037	624,527
Deficit equity interest in joint venture	59,793	-	59,793	-
Unearned revenue	10	-	10	296,781
Long-term debt:				
Due within one year	101,383	1,446,174	1,547,557	1,525,769
Due in more than one year	3,365,242	15,841,342	19,206,584	14,252,553
Other noncurrent liabilities:				
Debt guarantee - component units	8,407,236	-	8,407,236	-
Net pension liability	9,845,625	496,245	10,341,870	-
Net other postemployment benefits obligation	7,915,841	576,492	8,492,333	395,755
Total liabilities	33,470,551	22,803,869	56,274,420	17,095,385
Deferred inflows of resources				
Deferred pension amounts	1,007,006	57,056	1,064,062	-
Net position				
Net investment in capital assets	17,532,979	28,604,336	46,137,315	11,492,976
Restricted for:				
PA 495 (fire insurance escrow)	45,000	-	45,000	-
Community policing	14,259	-	14,259	-
Canine unit	6,050	-	6,050	-
Construction code fees	133,455	-	133,455	-
Major and local streets	5,426,582	-	5,426,582	-
Rubbish collection	627,590	-	627,590	-
Parks and recreation	241,942	-	241,942	-
Public improvement	297,037	-	297,037	-
Drug law enforcement	13,811	-	13,811	-
Capital projects	-	579,695	579,695	-
Housing assistance	-	-	-	210,749
Unrestricted (deficit)	(26,235,193)	2,706,165	(23,529,028)	306,773
Total net position (deficit)	\$ (1,896,488)	\$ 31,890,196	\$ 29,993,708	\$ 12,010,498

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Statement of Activities

For the Year Ended June 30, 2017

Functions / Programs	Expenses	Program Revenues			Net (Expense) Revenue
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Primary government					
Governmental activities:					
General government	\$ 3,717,959	\$ 1,387,735	\$ 93,485	\$ -	\$ (2,236,739)
Public safety	6,355,886	1,761,465	1,019,910	-	(3,574,511)
Public works	3,894,432	1,382,318	80,012	2,015,069	(417,033)
Community and economic development	2,302,851	(14,380)	278,531	-	(2,038,700)
Culture and recreation	466,268	46,601	12,626	-	(407,041)
Interest on long-term debt	22,023	-	-	-	(22,023)
Total governmental activities	16,759,419	4,563,739	1,484,564	2,015,069	(8,696,047)
Business-type activities -					
Water and sewer	10,033,198	9,553,171	-	144,024	(336,003)
Total primary government	\$ 26,792,617	\$ 14,116,910	\$ 1,484,564	\$ 2,159,093	\$ (9,032,050)
Component units					
Tax Increment Finance Authority	\$ 1,008,856	\$ -	\$ 219,522	\$ 59,489	\$ (729,845)
Brownfield Redevelopment Authority	199,570	-	-	-	(199,570)
Housing Commission	10,079,116	1,153,126	8,598,105	409,219	81,334
Commission on Aging	213,628	21,129	15,000	-	(177,499)
Total component units	\$ 11,501,170	\$ 1,174,255	\$ 8,832,627	\$ 468,708	\$ (1,025,580)

continued...

CITY OF INKSTER, MICHIGAN

Statement of Activities

For the Year Ended June 30, 2017

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
Changes in net position				
Net (expense) revenue	\$ (8,696,047)	\$ (336,003)	\$ (9,032,050)	\$ (1,025,580)
General revenues:				
Property taxes	5,665,471	1,994,232	7,659,703	443,451
State revenue sharing	4,278,074	4,836	4,282,910	-
Unrestricted investment earnings	-	-	-	582
Other revenues	287,195	-	287,195	892,156
Total general revenues	10,230,740	1,999,068	12,229,808	1,336,189
Change in net position	1,534,693	1,663,065	3,197,758	310,609
Net position (deficit), beginning of year	(3,431,181)	30,227,131	26,795,950	11,699,889
Net position (deficit), end of year	\$ (1,896,488)	\$ 31,890,196	\$ 29,993,708	\$ 12,010,498

concluded.

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Balance Sheet

Governmental Funds

June 30, 2017

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets			
Cash and cash equivalents	\$ 3,724,497	\$ 6,384,281	\$ 10,108,778
Restricted cash and cash equivalents	198,764	-	198,764
Accounts receivable, net	1,234,924	131,326	1,366,250
Due from other funds	74,505	-	74,505
Due from other governments	590,743	353,884	944,627
Inventories	15,419	-	15,419
Prepaid items	147,158	2,012	149,170
Total assets	\$ 5,986,010	\$ 6,871,503	\$ 12,857,513
Liabilities			
Accounts payable	\$ 561,069	\$ 178,197	\$ 739,266
Accrued and other liabilities	151,944	11,829	163,773
Due to other funds	-	74,505	74,505
Due to other governments	1,066,137	-	1,066,137
Unearned revenue	-	10	10
Total liabilities	1,779,150	264,541	2,043,691
Deferred inflows of resources			
Unavailable revenue	417,574	19,250	436,824
Fund balances			
Nonspendable	162,577	2,012	164,589
Restricted	198,764	6,604,950	6,803,714
Assigned	50,000	-	50,000
Unassigned (deficit)	3,377,945	(19,250)	3,358,695
Total fund balances	3,789,286	6,587,712	10,376,998
Total liabilities, deferred inflows of resources and fund balances	\$ 5,986,010	\$ 6,871,503	\$ 12,857,513

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Reconciliation

Fund Balances of Governmental Funds
to Net Position of Governmental Activities
June 30, 2017

Fund balances - total governmental funds	\$ 10,376,998
Amounts reported for <i>governmental activities</i> in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Capital assets not being depreciated	976,854
Capital assets being depreciated, net	16,688,783
Some items are recorded as revenues and expenditures in the fund statements when paid or when received. These items are recorded on the government-wide statements when incurred in the case of expenditures and when revenues are earned.	
Deferred long-term receivables	436,824
Deficit equity interest in joint venture	(59,793)
Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	
Bonds, loans and installment purchase agreements	(3,132,658)
Accrued interest on long-term debt	(2,361)
Estimated self-insurance claims payable	(480,953)
Estimated tax chargeback payable	(1,322,931)
Net other postemployment benefits obligation	(7,915,841)
Debt guarantee - component unit	(8,407,236)
Compensated absences	(333,967)
Certain pension-related amounts are not due and payable in the current period or do not represent current financial resources and therefore are not reported in the funds.	
Net pension liability	(9,845,625)
Deferred outflows related to the net pension liability	2,132,424
Deferred inflows related to the net pension liability	(1,007,006)
Net position of governmental activities	<u>\$ (1,896,488)</u>

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the Year Ended June 30, 2017

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues			
Property taxes	\$ 4,637,560	\$ 1,470,562	\$ 6,108,122
Licenses and permits	708,894	-	708,894
Intergovernmental	5,169,122	2,334,966	7,504,088
Charges for services	1,432,706	1,412,892	2,845,598
Fines and forfeitures	915,254	-	915,254
Refunds and reimbursements	1,354,012	-	1,354,012
Other	74,635	123,308	197,943
Total revenues	14,292,183	5,341,728	19,633,911
Expenditures			
Current expenditures:			
General government	3,930,564	-	3,930,564
Public safety	7,055,167	31,729	7,086,896
Public works	725,260	2,985,457	3,710,717
Community and economic development	1,135,034	299,050	1,434,084
Culture and recreation	-	415,644	415,644
Other	846,884	-	846,884
Debt service:			
Principal	-	580,000	580,000
Interest and fiscal charges	3,805	23,780	27,585
Total expenditures	13,696,714	4,335,660	18,032,374
Revenues over expenditures	595,469	1,006,068	1,601,537
Other financing sources (uses)			
Proceeds from capital lease	132,658	-	132,658
Transfers in	-	635,009	635,009
Transfers out	-	(635,009)	(635,009)
Total other financing sources (uses)	132,658	-	132,658
Net change in fund balances	728,127	1,006,068	1,734,195
Fund balances, beginning of year	3,061,159	5,581,644	8,642,803
Fund balances, end of year	\$ 3,789,286	\$ 6,587,712	\$ 10,376,998

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Reconciliation

Net Changes in Fund Balances of Governmental Funds
to Change in Net Position of Governmental Activities
For the Year Ended June 30, 2017

Net change in fund balances - total governmental funds \$ 1,734,195

Amounts reported for *governmental activities* in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital assets purchased / constructed	1,555,600
Depreciation expense	(1,497,467)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, but rather are deferred to subsequent fiscal years.

Change in deferred long-term receivable	282,456
Change in estimated tax chargeback	(442,651)
Change in investment in joint venture	37,861

Bond proceeds provide current financial resources to governmental funds in the period issued, but issuing bonds increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Issuance of capital lease	(132,658)
Principal payments on long-term liabilities	580,000

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.

Change in accrued interest payable on long-term debt	5,562
Change in the liability for estimated self-insurance claims	(95,344)
Change in net pension liability and deferred amounts	253,226
Change in net other postemployment benefits obligation	169,071
Change in debt guarantee - component unit	(866,927)
Change in the accrual for compensated absences	(48,231)

Change in net position of governmental activities \$ 1,534,693

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Statement of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - General Fund

For the Year Ended June 30, 2017

	Original Budget	Final Budget	Actual	Actual Over (Under) Final Budget
Revenues				
Property taxes	\$ 3,848,350	\$ 3,733,975	\$ 4,637,560	\$ 903,585
Licenses and permits	542,500	677,265	708,894	31,629
Intergovernmental	4,969,535	5,359,790	5,169,122	(190,668)
Charges for services	1,214,485	1,434,470	1,432,706	(1,764)
Fines and forfeitures	914,000	914,025	915,254	1,229
Refunds and reimbursements	1,385,885	1,450,870	1,354,012	(96,858)
Other	12,000	209,950	74,635	(135,315)
Total revenues	12,886,755	13,780,345	14,292,183	511,838
Expenditures				
General government:				
City council	93,725	112,110	104,463	(7,647)
District court	715,865	694,495	679,382	(15,113)
City manager	239,275	291,365	284,378	(6,987)
City clerk	207,060	182,950	171,616	(11,334)
Information technology	301,805	305,805	316,128	10,323
Treasury	702,500	701,940	645,105	(56,835)
Buildings and grounds	828,485	886,555	817,797	(68,758)
City attorney	500,000	730,175	703,132	(27,043)
Personnel	223,640	240,315	208,563	(31,752)
Total general government	3,812,355	4,145,710	3,930,564	(215,146)
Public safety:				
Police	3,701,030	4,151,610	3,971,031	(180,579)
Fire	2,356,240	2,654,790	2,636,907	(17,883)
Building	359,290	479,490	410,827	(68,663)
Code enforcement	300	45,885	36,402	(9,483)
Total public safety	6,416,860	7,331,775	7,055,167	(276,608)
Public works -				
Department of public works	735,075	763,090	725,260	(37,830)

continued...

CITY OF INKSTER, MICHIGAN

Statement of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual - General Fund

For the Year Ended June 30, 2017

	Original Budget	Final Budget	Actual	Actual Over (Under) Final Budget
Expenditures (concluded)				
Community and economic development:				
Planning	\$ 211,400	\$ 290,940	\$ 265,805	\$ (25,135)
Economic development	420,880	482,405	485,983	3,578
Appropriation to Brownfield Redevelopment Authority	383,050	383,225	383,246	21
Total community and economic development	<u>1,015,330</u>	<u>1,156,570</u>	<u>1,135,034</u>	<u>(21,536)</u>
Other -				
Insurance and other	<u>860,215</u>	<u>868,995</u>	<u>846,884</u>	<u>(22,111)</u>
Debt service:				
Interest and fiscal charges	<u>53,420</u>	<u>53,810</u>	<u>3,805</u>	<u>(50,005)</u>
Total expenditures	<u>12,893,255</u>	<u>14,319,950</u>	<u>13,696,714</u>	<u>(623,236)</u>
Revenues over (under) expenditures	(6,500)	(539,605)	595,469	1,135,074
Other financing sources (uses)				
Proceeds from capital lease	<u>-</u>	<u>-</u>	<u>132,658</u>	<u>132,658</u>
Net change in fund balance	(6,500)	(539,605)	728,127	1,267,732
Fund balance, beginning	<u>3,061,159</u>	<u>3,061,159</u>	<u>3,061,159</u>	<u>-</u>
Fund balance, end of year	<u>\$ 3,054,659</u>	<u>\$ 2,521,554</u>	<u>\$ 3,789,286</u>	<u>\$ 1,267,732</u>

concluded.

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Statement of Net Position

Proprietary Fund

June 30, 2017

	Business-type Activities
	Water and Sewer Fund
Assets	
Current assets:	
Cash and cash equivalents	\$ 5,937,197
Accounts receivable, net	2,133,213
Inventories	66,525
Prepaid items	8,548
Total current assets	<u>8,145,483</u>
Noncurrent assets:	
Restricted cash and cash equivalents	579,695
Capital assets not being depreciated	357,645
Capital assets being depreciated, net	45,488,134
Total noncurrent assets	<u>46,425,474</u>
Total assets	<u>54,570,957</u>
Deferred outflows of resources	
Deferred pension amounts	<u>180,164</u>
Liabilities	
Current liabilities:	
Accounts payable	799,211
Accrued liabilities	3,520,109
Accrued interest payable	124,296
Long-term debt, current portion	1,446,174
Total current liabilities	<u>5,889,790</u>
Noncurrent liabilities:	
Long-term debt, net of current portion	15,841,342
Net pension liability	496,245
Net other postemployment benefits obligation	576,492
Total noncurrent liabilities	<u>16,914,079</u>
Total liabilities	<u>22,803,869</u>
Deferred inflows of resources	
Deferred pension amounts	<u>57,056</u>
Net position	
Net investment in capital assets	28,604,336
Restricted for capital projects	579,695
Unrestricted	<u>2,706,165</u>
Total net position	<u>\$ 31,890,196</u>

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Statement of Revenues, Expenses and Changes in Fund Net Position

Proprietary Fund

For the Year Ended June 30, 2017

	Business-type Activities
	Water and Sewer Fund
Operating revenues	
Charges for services	\$ 9,553,171
Operating expenses	
Cost of water	1,801,452
Cost of sewage disposal	3,096,464
Wages and fringes	718,296
Operating supplies	115,561
Contractual services	1,050,882
Repairs and maintenance	1,022,517
Insurance, claims and other	515,090
Depreciation	1,222,095
Total operating expenses	9,542,357
Operating income	10,814
Nonoperating revenues (expenses)	
Property taxes	1,994,232
Intergovernmental revenue	148,860
Interest expense	(490,841)
Total nonoperating revenues (expenses)	1,652,251
Change in net position	1,663,065
Net position, beginning of year	30,227,131
Net position, end of year	\$ 31,890,196

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Statement of Cash Flows

Proprietary Fund

For the Year Ended June 30, 2017

	Business-type Activities
	Water and Sewer Fund
Cash flows from operating activities	
Receipts from customers and users	\$ 9,818,684
Payments to suppliers for goods and services	(8,567,312)
Payments to employees for services	(746,360)
	<hr/>
Net cash provided by operating activities	505,012
	<hr/>
Cash flows from capital and related financing activities	
Principal paid on debt	(1,398,224)
Interest paid on debt	(501,222)
	<hr/>
Net cash used by capital and related financing activities	(1,899,446)
	<hr/>
Cash flows from noncapital and related financing activities	
Property taxes received	1,994,232
Intergovernmental revenues received	148,860
	<hr/>
Net cash provided by noncapital and and related financing activities	2,143,092
	<hr/>
Net change in cash and cash equivalents	748,658
	<hr/>
Cash and cash equivalents, beginning of year	5,768,234
	<hr/>
Cash and cash equivalents, end of year	\$ 6,516,892
	<hr/> <hr/>
Cash and cash equivalents as presented in the statement of net position	
Cash and cash equivalents	\$ 5,937,197
Restricted cash and cash equivalents	579,695
	<hr/>
Total cash and cash equivalents	\$ 6,516,892
	<hr/> <hr/>

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CITY OF INKSTER, MICHIGAN

Statement of Cash Flows

Proprietary Fund

For the Year Ended June 30, 2017

	Business-type Activities
	Water and Sewer Fund
Reconciliation of operating income to net cash provided by operating activities	
Operating income	\$ 10,814
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation	1,222,095
Changes in assets and liabilities:	
Accounts receivable	265,513
Inventories	(4,762)
Prepaid items	(8,548)
Accounts payable	(18,838)
Accrued liabilities	(871,410)
Compensated absences	(8,396)
Net pension liability and other related amounts	(61,788)
Net other postemployment benefits obligation	(19,668)
	<hr/>
Net cash provided by operating activities	<u>\$ 505,012</u>

concluded.

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Statement of Fiduciary Net Position

June 30, 2017

	Pension Trust Funds	Agency Funds
Assets		
Current assets:		
Cash and cash equivalents	\$ -	\$ 414,954
Money market accounts	576,989	-
Municipal bonds	6,683,296	-
Corporate bonds	1,140,663	-
International bonds	48,151	-
International stocks	188,959	-
Domestic stocks	17,207,705	-
Real estate securities	198,117	-
Guaranteed investment contract	10,342,784	-
Interest receivable	144,460	-
Contributions receivable	92,105	-
Other receivables	-	41,541
	<hr/>	<hr/>
Total assets	36,623,229	<u><u>\$ 456,495</u></u>
Liabilities		
Due to others	-	<u><u>\$ 456,495</u></u>
	<hr/>	<hr/>
Net position restricted for pension benefits	<u><u>\$ 36,623,229</u></u>	

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Statement of Changes in Fiduciary Net Position

For the Year Ended June 30, 2017

	Pension Trust Funds
Additions	
Contributions:	
Employer	\$ 1,330,662
Plan members	498,821
Total contributions	<u>1,829,483</u>
Investment income:	
Interest and dividends	1,063,185
Net change in fair value of investments	1,992,383
Total investment income	<u>3,055,568</u>
Total additions	<u>4,885,051</u>
Deductions	
Benefit payments	3,695,961
Administrative expenses	526,374
Total deductions	<u>4,222,335</u>
Change in net position	662,716
Net position	
Beginning of year	<u>35,960,513</u>
End of year	<u>\$ 36,623,229</u>

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Combining Statement of Net Position

Discretely Presented Component Units

June 30, 2017

	Beech Daly Tax Increment Finance Authority	Brownfield Redevelopment Authority	Housing Commission	Commission on Aging	Total
Assets					
Cash and cash equivalents	\$ -	\$ -	\$ 4,309,025	\$ 6,500	\$ 4,315,525
Restricted cash and cash equivalents	-	-	499,425	11,988	511,413
Accounts receivable	-	-	205,015	60,074	265,089
Prepays	-	-	12,867	4,077	16,944
Capital assets not being depreciated	-	-	1,891,186	-	1,891,186
Capital assets being depreciated, net	8,617,486	-	13,422,378	65,862	22,105,726
Total assets	8,617,486	-	20,339,896	148,501	29,105,883
Liabilities					
Accounts payable	-	-	457,069	1,760	458,829
Accrued liabilities	-	-	39,335	-	39,335
Accrued interest payable	93,885	32,478	-	-	126,363
Unearned revenue	-	-	296,781	-	296,781
Long-term debt:					
Due within one year	340,000	220,000	941,301	24,468	1,525,769
Due in more than one year	7,300,000	2,990,000	3,938,085	24,468	14,252,553
Net other postemployment benefits obligation	-	-	395,755	-	395,755
Total liabilities	7,733,885	3,242,478	6,068,326	50,696	17,095,385
Deferred inflows of resources					
Unavailable revenue	-	-	-	-	-
Net position					
Net investment in capital assets	977,486	-	10,498,564	16,926	11,492,976
Restricted for housing assistance	-	-	210,749	-	210,749
Unrestricted (deficit)	(93,885)	(3,242,478)	3,562,257	80,879	306,773
Total net position (deficit)	\$ 883,601	\$ (3,242,478)	\$ 14,271,570	\$ 97,805	\$ 12,010,498

The accompanying notes are an integral part of these financial statements.

CITY OF INKSTER, MICHIGAN

Combining Statement of Activities
 Discretely Presented Component Units
 For the Year Ended June 30, 2017

	Beech Daly Tax Increment Finance Authority	Brownfield Redevelopment Authority	Housing Commission	Commission on Aging	Total
Expenses					
Community and economic development	\$ 1,008,856	\$ 199,570	\$ -	\$ -	\$ 1,208,426
Housing assistance	-	-	10,079,116	-	10,079,116
Commission on aging	-	-	-	213,628	213,628
Total expenses	1,008,856	199,570	10,079,116	213,628	11,501,170
Program revenues					
Charges for services	-	-	1,153,126	21,129	1,174,255
Operating grants and contributions	219,522	-	8,598,105	15,000	8,832,627
Capital grants and contributions	59,489	-	409,219	-	468,708
Total program revenues	279,011	-	10,160,450	36,129	10,475,590
Net (expense) revenue	(729,845)	(199,570)	81,334	(177,499)	(1,025,580)
General revenues					
Property taxes	185,065	13,274	-	245,112	443,451
Unrestricted investment earnings	-	-	582	-	582
Other revenues	485,983	383,246	15,089	7,838	892,156
Total general revenues	671,048	396,520	15,671	252,950	1,336,189
Change in net position	(58,797)	196,950	97,005	75,451	310,609
Net position (deficit), beginning of year	942,398	(3,439,428)	14,174,565	22,354	11,699,889
Net position (deficit), end of year	\$ 883,601	\$ (3,242,478)	\$ 14,271,570	\$ 97,805	\$ 12,010,498

The accompanying notes are an integral part of these financial statements.

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NOTES TO FINANCIAL STATEMENTS

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Inkster, Michigan (the “City”) is a municipal corporation governed by an elected City Council and administered by an elected Mayor. The City provides the following services: public safety (police and fire), public works (including highways and streets), culture and recreation, community and economic development, water and sewer utilities, and general administration.

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City’s accounting policies are described below.

Reporting entity

As required by generally accepted accounting principles, these financial statements present the government and its component units, entities for which the City is financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government’s operations and as such, data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statement to emphasize that they are legally separate from the government.

Blended component unit

City of Inkster Building Authority - The City of Inkster Building Authority is governed by a board which is appointed by the City Council. Its sole purpose is to finance and construct the City’s public buildings. The Building Authority has no assets, liabilities or net position for the year ended June 30, 2017 or financial activity for the year then ended and accordingly is not reported in the current year financial statements.

Discretely presented component units

The following component units are reported within the component unit column in the statement of net position. A voting majority of the governing bodies of each of these component units is appointed by the City Council.

Beech Daly Tax Increment Finance Authority (the “TIFA”) - The TIFA was created to improve deteriorated areas in the TIFA district, encourage historical preservation, and to promote economic growth within the district. The TIFA’s governing body, which consists of 13 members, is selected by the City Council. The TIFA does not issue separate financial statements.

Downtown Development Authority (the “DDA”) - The DDA was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The DDA is governed by a nine-member board which is selected by the City Council. In addition, the DDA’s budget is subject to approval by the City Council. The DDA had no financial activity during the year. The DDA does not issue separate financial statements.

The Brownfield Redevelopment Authority (the “BRA”) - The BRA was created to encourage the redevelopment of contaminated property within the City by providing economic incentives through tax increment financing for certain eligible activities and Brownfield Redevelopment Authority single business tax credits. The BRA is governed by a board of not less than five members, each selected by the City Council. In addition, the BRA’s budget is subject to approval by the City Council. The BRA does not issue separate financial statements.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Inkster Housing Commission - The Housing Commission was created by the City Council under the provisions of Public Act 18. It was created for the purpose of distributing rental assistance to low-income residents of the City. Because members of the Housing Commission board are appointed by the City Council and can be removed at will, the City is deemed to have effective control over the activities of the Housing Commission. The Housing Commission is presented in the accompanying financial statements on its fiscal year end of December 31. Complete financial statements of the Housing Commission are separately prepared and can be obtained from its administrative office at:

Inkster Housing Commission
27441 Lehigh Street
Inkster, Michigan 48141

Inkster Commission on Aging - The Commission on Aging was created by City ordinance 414. The ordinance was passed on April 3, 1972 to encourage, assist and enrich independent living of the aged in the City at a residence of their choice. As members of the Commission on Aging board are appointed by the City Council and can be removed at will, the City is deemed to have effective control over the activities of the Commission on Aging. The Commission on Aging program and services are supported through two millages as well as federal and state funding received through the Area Agency on Aging 1C (The Senior Alliance). The Commission on Aging is presented in the accompanying financial statements on its fiscal year end of June 30. Complete financial statements of the Aging Commission are separately prepared and can be obtained from its administrative office at:

Inkster Commission on Aging
2000 Inkster Road
Inkster, Michigan 48141

Joint ventures

The City is a member of the Nankin Transit Commission, which provides transportation services to the residents of Garden City, Westland, Canton, Wayne, and Inkster. The participating communities provide annual funding for its operations. During the current year, the City contributed \$34,000 for its operations. The City has no definable equity interest in the Nankin Transit Commission at June 30, 2017. Complete financial statements for the Nankin Transit Commission can be obtained from its administrative offices at:

Nankin Transit Commission
37137 Marquette
Westland, Michigan 48185

The City is a member of the Central Wayne County Sanitation Authority (the "Authority"). The City appoints one member to the Authority's governing body which approves the annual budget. The debt of the Authority is being financed through current operations and a property tax millage. The City has recorded an investment related to its share of the net position of the Authority in the government-wide statement of net position. The investment as of June 30, 2017 was a deficit of \$59,793. Complete financial statements of the Authority can be obtained from its administrative office at:

Central Wayne County Sanitation Authority
3355 W. Wayne Road
Wayne, Michigan 48184

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Agency funds, a type of fiduciary fund, are unlike all other types of funds, reporting only assets and liabilities. Therefore, agency funds cannot be said to have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period or within one year for reimbursement-based grants. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, intergovernmental revenue, licenses, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

The City reports the following major governmental fund:

The *general fund* is the City's primary operating fund. It is used to account for and report all financial resources not accounted for and reported in another fund.

The City reports the following major proprietary fund:

The *water and sewer fund* accounts for the operation and maintenance of the water and sewer systems, capital additions and improvements, and retirement of related long-term debt. Financing is provided by user charges and property taxes.

Additionally, the City reports the following fund types:

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Agency funds account for assets held by the City as an agent for individuals, private organizations, other governments and/or other funds. Agency funds account for property tax collections, are custodial in nature (assets equal liabilities), and do not involve the measurement of results of operations.

The *pension trust funds* account for the activities of the General Employees' Retirement Plan and the Policemen and Firemen Retirement Plan, defined benefit pension plans administered by the City.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between the City's water/wastewater function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Restricted net position is reported for amounts that are subject to restrictions beyond the City's control. The restrictions may be externally imposed or imposed by law. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and equity

Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are reported at fair value.

State statutes authority the City to invest in the following types of investments. The City's formal investment policy is consistent with the state statutes.

- Bonds, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- Bankers' acceptances of United States banks.
- Obligations of the State of Michigan and its political subdivisions, that, at the time of purchase are rated as investment grade by at least one standard rating service.
- Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- External investment pools as authorized by Public Act 20 as amended through December 31, 1997.

The City pools cash resources of various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements.

Receivables and payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown net of an allowance for uncollectibles, as applicable.

Amounts due from other governments include amounts due from grantors for specific programs and capital projects. Program grants and capital grants for capital assets are recorded as receivables and revenues at the time reimbursable project costs are incurred. Revenues received in advance of project costs being incurred are recorded as unearned revenue.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Restricted cash and cash equivalents

Assets that are restricted for specified uses by bond debt requirements, grant provisions or other external requirements are classified as restricted assets. Restricted assets in the Housing Commission component unit represent funding received from the U.S. Department of Housing and Urban Development for modernization and development activities. Restricted assets in the water and sewer enterprise fund consist of amounts held by Wayne County for construction and maintenance of shared infrastructure assets.

Inventories and prepaid items

Inventories in the proprietary fund are accounted for utilizing the consumption method and are valued at lower of cost (first-in, first-out) or market. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

Capital assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities, if any, is included as part of the capitalized value of the assets constructed. No such interest expense was incurred during the current fiscal year.

Capital assets of the City are depreciated using the straight line method over the following estimated useful lives:

	Years
Roads and sidewalks	15-30
Water and sewer systems	40-100
Buildings and improvements	40-50
Vehicles	3-10
Office furnishings	7-10
Other tools and equipment	7-10

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Deferred outflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to one or more future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government reports deferred outflows of resources for changes in expected and actual investment returns, assumptions, and benefits provided in its pension plans.

Compensated absences

It is the City's policy to permit employees to accumulate earned but unused sick and vacation time. A liability for sick and vacation time is accrued when incurred in the government-wide and proprietary fund financial statements, whereas it is reported in governmental funds only if it has matured, for example, as a result of employee resignations or retirements.

Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures, when incurred.

Deferred inflows of resources

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The City's full accrual activities and funds report deferred inflows of resources for deferred pension amounts whereas the City's governmental funds report unavailable revenues, which arise only under a modified basis of accounting, from amounts due from others for services rendered. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Fund equity

Governmental funds report *nonspendable fund balance* for amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. *Restricted fund balance* is reported when externally imposed constraints are placed on the use of resources by grantors, contributors, or laws or regulations of other governments. *Committed fund balance* is reported for amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the City Council. A formal resolution of the City Council is required to establish, modify, or rescind a fund balance commitment. The City currently has no committed fund balance. The City has *assigned fund balance* for amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. Authority to make assignments is granted by the City Council. *Unassigned fund balance* is the residual classification for the general fund or for any fund in a deficit position.

When the City incurs an expenditure for purposes for which various fund balance classifications can be used, it is the government's policy to use restricted fund balance first, then committed, assigned, and finally unassigned fund balance.

Property taxes

City property taxes are attached as an enforceable lien on property as of December 31. Summer taxes are levied July 1 and are due without penalty on or before August 31, and winter taxes are levied on December 1 and are due without penalty on or before February 14. The City bills and collects its own property taxes for general governmental services. A portion of the general fund levy is allocated to the major and local streets special revenue funds each year, as determined by the City Council. Additionally, the City collects taxes for Wayne County and various townships and school districts. Collections of property taxes and remittances to the appropriate authorities are accounted for in the tax collection agency fund.

Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary information

Budgets presented in the financial statements were prepared on the same basis as the accounting basis used to reflect actual results. The general fund and special revenue funds are subject to legal budgetary accounting controls and all are budgeted annually. Debt service funds are also included in the budgetary process; however, State statutes do not require legally adopted budgets for such funds.

The budget document presents information by fund, function, department, and line items. The legal level of budgetary control adopted by the governing body is the department level. Expenditures at this level in excess of amounts budgeted for activities are a violation of Michigan law. Budget amendments are proposed as needed and subject to formal approval by the City Council.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

P.A. 621 of 1978, as amended, provides that a local unit shall not incur expenditures in excess of the amounts appropriated. For the year ended June 30, 2017, the City incurred expenditures in excess of the amounts appropriated at the legal level of budgetary control as follows:

	Final Budget	Actual	Variance with Finance Budget
General fund			
General government - Information technology	\$ 305,805	\$ 316,128	\$ 10,323
Community and economic development:			
Economic development	482,405	485,983	3,578
Appropriation to Brownfield Redevelopment Authority	383,225	383,246	21

Construction code fees

The City oversees building construction, in accordance with the State's construction code act, including inspection of building construction and renovation to ensure compliance with the building codes. The City charges fees for these services. Beginning January 1, 2000, the law requires that collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs. A summary of the activity for the year ended June 30, 2017, is as follows:

Cumulative surplus (shortfall), beginning of year	\$ (32,077)
Building permit revenue	619,184
Related expenses - building inspector	(410,826)
Indirect expenses	<u>(42,826)</u>
Cumulative surplus (shortfall), end of year	<u>\$ 133,455</u>

Deficit fund balance / net position

The net position deficit in the Brownfield Redevelopment Authority component unit relates to a housing project that began in fiscal year 2004 whereby the City issued bonds payable to finance engineering, acquisition and demolition of a housing project. As part of an agreement with a local developer, the City paid for the infrastructure of 108 homes and intended to make debt service payments from property tax captures in the development. However, the project has not proceeded as planned. Property tax captures have not been sufficient to meet debt service costs (which have been covered by an appropriation from the City) and the developer is unable to satisfy their guarantee on the debt payments. In addition, the City is reporting a deficit in the miscellaneous grant fund of \$19,250. As this fund shows the same amount in deferred inflows, no deficit elimination plan is required to be filed with the State of Michigan.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

3. DEPOSITS AND INVESTMENTS

Following is a reconciliation of deposits and investments as of June 30, 2017:

	Primary Government	Fiduciary Funds	Component Units	Totals
Cash and cash equivalents	\$ 16,045,975	\$ 414,954	\$ 4,315,525	\$ 20,776,454
Restricted cash and cash equivalents	778,459	-	511,413	1,289,872
Investments	-	36,386,664	-	36,386,664
Total	\$ 16,824,434	\$ 36,801,618	\$ 4,826,938	\$ 58,452,990
Deposits and investments				
Demand deposits (checking/savings accounts)				\$ 21,486,485
Deposits held by Wayne County				579,695
Investments - pension trust funds				36,386,664
Cash on hand				146
Total				\$ 58,452,990

Custodial Credit Risk - Deposits. Deposits are exposed to custodial credit risk if they are not covered by depository insurance. As of June 30, 2017, \$19,613,527 of the City's total bank balance of \$20,406,166 was exposed to custodial credit risk.

In accordance with State law, all deposits are uncollateralized and held in the City's name. Due to the dollar amounts of deposits and the limits of FDIC insurance, the City believes it is impractical to insure all bank deposits. As a result, the City evaluates each financial institution and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

Custodial Credit Risk - Investments. Investments are exposed to custodial credit risk if the securities are uninsured, unregistered or held by a counterparty or its agent but not in the government's name. All investments are held in the name of the City by a counterparty, and thus are not exposed to custodial credit risk. Following is a summary of the City's investments as of June 30, 2017:

	Pension Trust Funds
Money market accounts	\$ 576,989
Municipal bonds	6,683,296
Corporate bonds	1,140,663
International bonds	48,151
International stocks	188,959
Domestic stocks	17,207,705
Real estate securities	198,117
Guaranteed investment contract	10,342,784
Total investments	\$ 36,386,664

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Credit Risk. State law limits investments to specific governmental securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds and qualified external investment pools as identified in the list of authorized investments in the summary of significant accounting policies. Credit risk ratings (Standard & Poors), where applicable, are summarized as follows:

	Pension Trust Funds
S&P AAA/AAAm	\$ 996,124
S&P AA	3,596,330
S&P A	1,414,172
S&P BBB	492,694
S&P BB	120,827
Not subject to credit risk	10,342,784
Unrated	<u>19,423,733</u>
 Total investments	 <u><u>\$ 36,386,664</u></u>

Interest Rate Risk. Interest rate risk is the risk that the market rate of securities in the portfolio will fall due to changes in market interest rates. State law limits the allowable investments and the maturities of some of the allowable investments as identified in the summary of significant accounting policies. Maturity dates for investments held at year-end are as follows:

	Pension Trust Funds
No maturity	\$ 28,514,555
Due within one year	395,551
Due in 1-5 years	2,955,277
Due in 6-10 years	3,226,155
Due in 11-15 years	1,055,446
Due in more than 15 years	<u>239,680</u>
 Total investments	 <u><u>\$ 36,386,664</u></u>

Foreign Currency Risk. Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. The City mitigates foreign currency risk by requiring the portfolio to be broadly diversified by number of holdings, by geographic location and across industry sectors. The City's exposure to foreign currency risk is as follows:

Investment (currency in U.S. dollar)	Amount
International bonds	\$ 48,151
International stocks	<u>188,959</u>
	<u><u>\$ 237,110</u></u>

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Concentration of Credit Risk. Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

Fair Value Measurements. The City categorizes the fair value measurements of its investments within the fair value hierarchy established by generally accepted accounting principles. Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities. Level 2 inputs - other than quoted prices - included within Level 1 that are observable for the asset or liability, either directly or indirectly. Finally, Level 3 inputs are unobservable and are based on estimates and assumptions. These levels are determined by the City's investment managers. These are determined at the fund level based on a review of the investment's class, structure, and what kind of securities are held in funds. The investment managers will request the information from the fund managers, if necessary.

The City had the following recurring fair value measurements as of June 30, 2017:

	Level 1	Level 2	Level 3	Total
Money market accounts	\$ 576,989	\$ -	\$ -	\$ 576,989
Municipal bonds	-	6,683,296	-	6,683,296
Corporate bonds	-	1,086,879	-	1,086,879
International bonds	-	48,151	-	48,151
International stocks	188,959	-	-	188,959
Domestic stocks	17,309,150	-	53,784	17,362,934
Real estate securities	198,117	-	-	198,117
Guaranteed investment contract	-	10,241,339	-	10,241,339
	<u>\$ 18,273,215</u>	<u>\$ 18,059,665</u>	<u>\$ 53,784</u>	<u>\$ 36,386,664</u>

4. RECEIVABLES AND PAYABLES

Receivables are comprised of the following at year-end:

	Governmental Activities	Business-type Activities	Component Units
Accounts receivable	\$ 1,366,250	\$ 2,989,341	\$ 265,089
Allowance for uncollectible amounts	-	(856,128)	-
Due from other governments	944,627	-	-
Total receivables	<u>\$ 2,310,877</u>	<u>\$ 2,133,213</u>	<u>\$ 265,089</u>

In governmental funds, deferred inflows of \$436,824 represent amounts that are considered unavailable. Such items are recognized fully in the government-wide statements.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Payables are comprised of the following at year-end:

	Governmental Activities	Business-type Activities	Component Units
Accounts payable	\$ 739,266	\$ 799,211	\$ 458,829
Accrued and other liabilities	163,773	3,520,109	39,335
Due to other governments	1,066,137	-	-
Estimated self-insurance claims payable	480,953	-	-
Estimated tax chargeback payable	1,322,931	-	-
Accrued interest on long-term debt	2,361	124,296	126,363
Total payables	<u>\$ 3,775,421</u>	<u>\$ 4,443,616</u>	<u>\$ 624,527</u>

5. CAPITAL ASSETS

Primary government

Capital asset activity for the year ended June 30, 2017 was as follows:

	Beginning Balance	Additions	Disposals	Ending Balance
Governmental activities				
Capital assets not being depreciated:				
Land	\$ 307,195	\$ -	\$ -	\$ 307,195
Construction in progress	48,365	621,294	-	669,659
	<u>355,560</u>	<u>621,294</u>	<u>-</u>	<u>976,854</u>
Capital assets being depreciated:				
Land improvements	588,289	-	-	588,289
Infrastructure	25,728,942	71,292	-	25,800,234
Buildings/improvements	7,635,304	26,208	-	7,661,512
Vehicles	5,656,476	383,760	-	6,040,236
Machinery and equipment	5,482,924	453,047	-	5,935,971
	<u>45,091,935</u>	<u>934,307</u>	<u>-</u>	<u>46,026,242</u>
Less accumulated depreciation for:				
Land improvements	(361,598)	(43,652)	-	(405,250)
Infrastructure	(11,756,927)	(873,934)	-	(12,630,861)
Buildings/improvements	(6,053,924)	(113,134)	-	(6,167,058)
Vehicles	(4,597,844)	(313,068)	-	(4,910,912)
Machinery and equipment	(5,069,697)	(153,681)	-	(5,223,378)
	<u>(27,839,990)</u>	<u>(1,497,469)</u>	<u>-</u>	<u>(29,337,459)</u>
Total capital assets being depreciated, net	<u>17,251,945</u>	<u>(563,162)</u>	<u>-</u>	<u>16,688,783</u>
Governmental activities capital assets, net	<u>\$ 17,607,505</u>	<u>\$ 58,132</u>	<u>\$ -</u>	<u>\$ 17,665,637</u>

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

	Beginning Balance	Additions	Disposals	Ending Balance
Business-type activities				
Capital assets not being depreciated:				
Land	\$ 2,745	\$ -	\$ -	\$ 2,745
Construction in progress	354,900	-	-	354,900
	<u>357,645</u>	<u>-</u>	<u>-</u>	<u>357,645</u>
Capital assets being depreciated:				
Buildings/improvements	66,444	-	-	66,444
Furniture and equipment	76,515	-	-	76,515
Water and sewer distribution systems	65,604,071	-	-	65,604,071
	<u>65,747,030</u>	<u>-</u>	<u>-</u>	<u>65,747,030</u>
Less accumulated depreciation for:				
Buildings/improvements	(66,444)	-	-	(66,444)
Furniture and equipment	(43,769)	(4,949)	-	(48,718)
Water and sewer distribution systems	(18,926,588)	(1,217,146)	-	(20,143,734)
	<u>(19,036,801)</u>	<u>(1,222,095)</u>	<u>-</u>	<u>(20,258,896)</u>
Total capital assets being depreciated, net	<u>46,710,229</u>	<u>(1,222,095)</u>	<u>-</u>	<u>45,488,134</u>
Business-type activities capital assets, net	<u>\$ 47,067,874</u>	<u>\$ (1,222,095)</u>	<u>\$ -</u>	<u>\$ 45,845,779</u>

At June 30, 2017, the City had outstanding construction commitments in business-type activities of \$60,900.

Depreciation expense was charged to functions/programs of the primary government as follows:

Depreciation of governmental activities by function	
General government	\$ 245,302
Public safety	292,390
Public works	880,299
Culture and recreation	79,478
	<u>1,497,469</u>
Total governmental activities	<u>\$ 1,497,469</u>
Depreciation of business-type activities by function	
Water and sewer	<u>\$ 1,222,095</u>

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Discretely presented component units

	Beginning Balance	Additions	Disposals	Ending Balance
Beech Daly TIFA				
Capital assets being depreciated:				
Buildings/improvements	\$ 8,725,614	\$ -	\$ -	\$ 8,725,614
Infrastructure	3,130,000	-	-	3,130,000
Furniture and equipment	332,118	-	-	332,118
	<u>12,187,732</u>	<u>-</u>	<u>-</u>	<u>12,187,732</u>
Less accumulated depreciation for:				
Buildings/improvements	(932,704)	(237,111)	-	(1,169,815)
Infrastructure	(2,120,500)	(154,167)	-	(2,274,667)
Furniture and equipment	(114,693)	(11,071)	-	(125,764)
	<u>(3,167,897)</u>	<u>(402,349)</u>	<u>-</u>	<u>(3,570,246)</u>
TIFA capital assets, net	<u>\$ 9,019,835</u>	<u>\$ (402,349)</u>	<u>\$ -</u>	<u>\$ 8,617,486</u>
Housing Commission				
Capital assets not being depreciated -				
Land	\$ 1,891,186	\$ -	\$ -	\$ 1,891,186
Capital assets being depreciated:				
Buildings	50,527,210	162,447	-	50,689,657
Furniture and equipment	1,067,759	109,119	(113,825)	1,063,053
	<u>51,594,969</u>	<u>271,566</u>	<u>(113,825)</u>	<u>51,752,710</u>
Less accumulated depreciation	<u>(36,626,637)</u>	<u>(1,817,520)</u>	<u>113,825</u>	<u>(38,330,332)</u>
	<u>14,968,332</u>	<u>(1,545,954)</u>	<u>-</u>	<u>13,422,378</u>
Housing Commission capital assets, net	<u>\$ 16,859,518</u>	<u>\$ (1,545,954)</u>	<u>\$ -</u>	<u>\$ 15,313,564</u>
Commission on Aging				
Capital assets being depreciated:				
Furniture and equipment	\$ 20,500	\$ -	\$ -	\$ 20,500
Vehicles	-	69,328	-	69,328
	<u>20,500</u>	<u>69,328</u>	<u>-</u>	<u>89,828</u>
Less accumulated depreciation	<u>(20,500)</u>	<u>(3,466)</u>	<u>-</u>	<u>(23,966)</u>
Commission on Aging capital assets, net	<u>\$ -</u>	<u>\$ 65,862</u>	<u>\$ -</u>	<u>\$ 65,862</u>

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

6. INTERFUND RECEIVABLES AND PAYABLES AND TRANSFERS

The composition of interfund balances at year end was as follows:

Due from Fund	Due to Fund
	Nonmajor Governmental
General fund	<u>\$ 74,505</u>

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur and (2) payments between funds are made. The outstanding amounts at year-end will be repaid when sufficient resources are available.

During the year, \$635,009 was transferred from the major street fund to the local street fund (two nonmajor governmental funds) as allowed by Act 51.

7. LONG-TERM DEBT

Long-term liability activity for the year ended June 30, 2017 is summarized as follows:

	Beginning Balance	Additions	Deductions	Ending Balance	Due Within One Year
Governmental activities					
Bonds payable	\$ 580,000	\$ -	\$ (580,000)	\$ -	\$ -
Emergency loan	3,000,000	-	-	3,000,000	-
Installment purchase agreements	-	132,658	-	132,658	25,152
Total installment debt	<u>3,580,000</u>	<u>132,658</u>	<u>(580,000)</u>	<u>3,132,658</u>	<u>25,152</u>
Compensated absences	285,734	192,930	(144,697)	333,967	76,231
Total governmental activities	<u>\$ 3,865,734</u>	<u>\$ 325,588</u>	<u>\$ (724,697)</u>	<u>\$ 3,466,625</u>	<u>\$ 101,383</u>
Business-type activities					
Bonds payable	\$ 17,265,111	\$ -	\$ (1,020,000)	\$ 16,245,111	\$ 1,045,000
Installment purchase agreements	1,374,556	-	(378,224)	996,332	389,656
Total installment debt	<u>18,639,667</u>	<u>-</u>	<u>(1,398,224)</u>	<u>17,241,443</u>	<u>1,434,656</u>
Compensated absences	54,469	15,000	(23,396)	46,073	11,518
Total business-type activities	<u>\$ 18,694,136</u>	<u>\$ 15,000</u>	<u>\$ (1,421,620)</u>	<u>\$ 17,287,516</u>	<u>\$ 1,446,174</u>

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

	Beginning Balance	Additions	Deductions	Ending Balance	Due Within One Year
Component units					
Bonds payable	\$ 11,385,000	\$ -	\$ (535,000)	\$ 10,850,000	\$ 560,000
Loan payable	3,739,247	-	(217,459)	3,521,788	229,153
Capital lease	-	69,328	(20,393)	48,935	24,468
Installment purchase agreements	1,917,938	-	(624,725)	1,293,213	652,776
Total installment debt	17,042,185	69,328	(1,397,577)	15,713,936	1,466,397
Compensated absences	78,909	39,865	(54,388)	64,386	59,372
Total component units	\$ 17,121,094	\$ 109,193	\$ (1,451,965)	\$ 15,778,322	\$ 1,525,769

Emergency loan payable. The City has entered into an emergency loan agreement with a State agency for program purposes. The loan is due in ten equal installments beginning in March 2022. Interest is payable annually at a rate of 0.10 percent.

Business-type activities - bonds payable

2010 Clean Water Revolving Fund Bonds; \$643,525 at issuance; due in annual installments of \$30,000 to \$38,525 plus interest at 2.50 percent, semi-annually through April 1, 2030	\$ 448,525
2008 Clean Water Revolving Fund Bonds; \$21,160,000 approved financing; due in annual installments of \$890,000 to \$1,330,000; interest payable semi-annually at 2.5 percent through October 2030; not yet drawn in full	13,971,586
2007 General Obligation Unlimited Tax Bonds; \$3,200,000 at issuance; due in annual installments of \$150,000 to \$240,000; interest payable semi-annually at 4.00 to 5.25 percent through March 2026	<u>1,825,000</u>
Total business-type activities bonds payable	<u>\$ 16,245,111</u>

Component units - bonds payable

2002 Tax Increment Finance Authority Bonds; \$1,375,000 at issuance; due in annual installments of \$95,000 to \$105,000; semi-annually at 4.60 to 5.00 percent through November 2019	\$ 295,000
2006 Tax Increment Finance Authority Bonds; \$1,270,000 at issuance; due in annual installments of \$60,000 to \$100,000; interest payable semi-annually at 4.60 to 5.00 percent through November 2025	730,000
2006 Brownfield Redevelopment Authority Tax Increment Bonds; \$4,155,000 at issuance; due in annual installments of \$145,000 to \$525,000; interest payable semi-annually at 6.00 to 6.125 percent through November 2025	3,210,000
2010 Tax Increment Finance Authority General Obligation Bonds; \$7,660,000 at issuance; due in annual installments of \$175,000 to \$590,000; interest payable semi-annually at 5.50 to 8.125 percent through May 2035	<u>6,615,000</u>
Total component units bonds payable	<u>\$ 10,850,000</u>

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Loan payable. The Housing Commission component unit has a loan outstanding through the Capital Fund Financing Program (CFFP) for renovations. The loan is due in monthly installments of \$34,048 including interest at 5.25 percent with final payment due in May 2028.

Capital lease. The Commission on Aging component unit has a capital lease for a Ford Transit Wagon and two Ford Transit Cargo Vans for a total cost of \$69,238. The lease payments for this consist of 3 consecutive annual payments of \$20,393.

Installment purchase agreements. The City enters into installment purchase agreements for equipment, vehicles, and energy upgrades. Installment purchase agreements outstanding at year-end are as follows:

	Final Payment Date	Interest Rate	Original Amount	Amount Outstanding
Governmental activities				
2016 Ford E-350 (Ambulance)	10/01/2021	2.67%	\$ 132,658	\$ 132,658
Business-type activities				
2012 water meter lease	09/26/2019	3.00%	\$ 2,613,068	\$ 996,332
Component units				
2007 energy efficiency upgrades	01/31/2019	4.40%	\$ 6,324,830	\$ 1,293,213

Debt service requirements to maturity for all installment debt of the City are as follows:

Year Ended June 30,	Governmental Activities		Business-type Activities		Component Units	
	Principal	Interest	Principal	Interest	Principal	Interest
2018	\$ 25,152	\$ 15,313	\$ 1,434,656	\$ 457,023	\$ 1,466,397	\$ 970,824
2019	25,824	7,897	1,471,433	416,109	1,506,383	895,677
2020	26,513	7,207	1,315,244	374,069	899,465	831,945
2021	27,221	6,499	1,140,000	339,753	873,150	781,063
2022	327,948	5,270	1,170,000	307,528	942,572	727,542
2023-2027	1,500,000	14,280	6,100,000	1,018,464	5,347,839	2,704,281
2028-2032	1,200,000	2,450	4,610,110	234,028	2,973,130	1,283,313
2033-2035	-	-	-	-	1,705,000	280,719
Total	\$ 3,132,658	\$ 58,916	\$ 17,241,443	\$ 3,146,974	\$ 15,713,936	\$ 8,475,364

8. RISK MANAGEMENT

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for all claims except for workers' compensation and general liability. Settled claims have not exceeded the amount of insurance coverage in any of the past three fiscal years.

Workers' compensation insurance. The City is self-insured for workers' compensation claims up to \$300,000 individually. Stop-loss coverage is purchased from a commercial carrier for amounts exceeding that limit.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

General liability insurance. The City is self-insured for general liability claims up to \$2,000,000 individually. Stop-loss coverage is purchased from a commercial carrier for amounts exceeding that limit.

The City estimates the liability for workers' compensation and general liability claims that have been incurred through the end of the fiscal year, including both those claims that have been reported as well as an estimate for claims incurred but not yet reported. Changes in the estimated liability for the years ended June 30 are as follows:

	Workers' Compensation	General Liability	Total
Estimated liability, June 30, 2015	\$ 167,258	\$ 700,702	\$ 867,960
Claims incurred and changes in estimates	931	(367,330)	(366,399)
Claim payments	(115,332)	(620)	(115,952)
Estimated liability, June 30, 2016	52,857	332,752	385,609
Claims incurred and changes in estimates	75,602	82,697	158,299
Claim payments	(46,955)	(16,000)	(62,955)
Estimated liability, June 30, 2017	\$ 81,504	\$ 399,449	\$ 480,953

9. FUND BALANCES - GOVERNMENTAL FUNDS

Detailed information on fund balances of governmental funds is as follows:

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:			
Inventory	\$ 15,419	\$ -	\$ 15,419
Prepays	147,158	2,012	149,170
	162,577	2,012	164,589
Restricted:			
PA 495 (fire insurance escrow)	45,000	-	45,000
Community policing	14,259	-	14,259
Canine unit	6,050	-	6,050
Construction code fees	133,455	-	133,455
Major and local streets	-	5,424,570	5,424,570
Rubbish collection	-	627,590	627,590
Parks and recreation	-	241,942	241,942
Public improvement	-	297,037	297,037
Drug law enforcement	-	13,811	13,811
	198,764	6,604,950	6,803,714
Assigned for loan repayment	50,000	-	50,000
Unassigned (deficit)	3,377,945	(19,250)	3,358,695
Total fund balances - governmental funds	\$ 3,789,286	\$ 6,587,712	\$ 10,376,998

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

10. NET INVESTMENT IN CAPITAL ASSETS

Following is a summary of the City's net investment in capital assets as presented in the government-wide statement of net position:

	Governmental Activities	Business-type Activities	Component Units
Capital assets:			
Capital assets not being depreciated	\$ 976,854	\$ 357,645	\$ 1,891,186
Capital assets being depreciated, net	16,688,783	45,488,134	22,105,726
	<u>17,665,637</u>	<u>45,845,779</u>	<u>23,996,912</u>
Related debt:			
Total bonds, loans and other installment debt	3,132,658	17,241,443	15,713,936
Less non-capital related debt	(3,000,000)	-	(3,210,000)
	<u>132,658</u>	<u>17,241,443</u>	<u>12,503,936</u>
Net investment in capital assets	<u>\$ 17,532,979</u>	<u>\$ 28,604,336</u>	<u>\$ 11,492,976</u>

11. CONDENSED FINANCIAL INFORMATION - PENSION TRUST FUNDS

Financial activity for the pension trust funds is summarized as follows:

	Fiduciary Net Position		
	General Employees' Retirement System	Policemen and Firemen Retirement System	Total Pension Trust Funds
Assets			
Investments:			
Money market accounts	\$ -	\$ 576,989	\$ 576,989
Municipal bonds	-	6,683,296	6,683,296
Corporate bonds	-	1,140,663	1,140,663
International bonds	-	48,151	48,151
International stocks	-	188,959	188,959
Domestic stocks	-	17,207,705	17,207,705
Real estate securities	-	198,117	198,117
Guaranteed investment contract	10,342,784	-	10,342,784
Total investments	<u>10,342,784</u>	<u>26,043,880</u>	<u>36,386,664</u>
Interest receivable	-	144,460	144,460
Contributions receivable	18,697	73,408	92,105
Net position restricted for pension benefits	<u>\$ 10,361,481</u>	<u>\$ 26,261,748</u>	<u>\$ 36,623,229</u>

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

	Change in Fiduciary Net Position		
	General Employees' Retirement System	Policemen and Firemen Retirement System	Total Pension Trust Funds
Additions			
Contributions:			
Employer	\$ 539,315	\$ 791,347	\$ 1,330,662
Plan members	27,591	471,230	498,821
Total contributions	<u>566,906</u>	<u>1,262,577</u>	<u>1,829,483</u>
Investment income:			
Interest and dividends	376,797	686,388	1,063,185
Net change in fair value of investments	(57,351)	2,049,734	1,992,383
Net investment income	<u>319,446</u>	<u>2,736,122</u>	<u>3,055,568</u>
Total additions	<u>886,352</u>	<u>3,998,699</u>	<u>4,885,051</u>
Deductions			
Benefit payments	998,190	2,697,771	3,695,961
Administrative expenses	108,370	418,004	526,374
Total deductions	<u>1,106,560</u>	<u>3,115,775</u>	<u>4,222,335</u>
Change in net position	(220,208)	882,924	662,716
Net position, beginning of year	<u>10,581,689</u>	<u>25,378,824</u>	<u>35,960,513</u>
Net position, end of year	<u>\$ 10,361,481</u>	<u>\$ 26,261,748</u>	<u>\$ 36,623,229</u>

12. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Primary Government

Plan Description. The City of Inkster administered a single-employer defined benefit healthcare plan (the "Plan") up through December 31, 2013. This Plan provided a health insurance benefit to certain retirees, which was funded on the pay-as-you-go basis. Effective January 1, 2014, the City provides an annual stipend to existing retirees to help them secure health care insurance. This stipend is a variable amount according to pre and post-Medicare status. For current employees hired before December 2010, when they retire, they will also receive a monthly stipend as described above. Current employees hired after December 2010 are provided an annual payment into an HSA to help support their postemployment health care insurance needs.

Funding policy. The stipend amounts may be amended by the City Council.

Annual OPEB Cost and Net OPEB Obligation. The City's annual other postemployment benefit (OPEB) cost was calculated based on the annual required contribution of the employer (ARC). The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the City's net OPEB obligation:

Annual required contribution	\$ 602,175
Interest on net OPEB obligation	368,946
Adjustment to annual required contribution	<u>(584,031)</u>
Net OPEB cost	387,090
Contributions made	<u>(575,829)</u>
Decrease in net OPEB obligation	(188,739)
Net OPEB obligation, beginning of year	<u>8,681,072</u>
Net OPEB obligation, end of year	<u><u>\$ 8,492,333</u></u>

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for 2017 and the two previous fiscal years was as follows:

Three-Year Trend Information			
Year Ended June 30,	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2015	\$ 326,875	178.7%	\$ 8,851,833
2016	396,684	173.6%	8,681,072
2017	387,090	148.8%	8,492,333

Funded Status and Funding Progress. As of June 30, 2017, the actuarial accrued liability for benefits was \$8,119,400, all of which was unfunded. The covered payroll (annual payroll of the active employees covered by the Plan) was \$2,340,363 and the ratio of the UAAL to the covered payroll was 346.9 percent.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits calculations.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the Plan as understood by the employer and Plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

In the June 30, 2017 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 4.25 percent investment rate of return, a 3.0 percent inflation rate, and an annual healthcare cost trend rate is not applicable since the City's explicit subsidy is not expected to increase in the future. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized as a level dollar amount on an open basis. The remaining amortization period at June 30, 2017 was 30 years.

Housing Commission Component Unit

Plan Description. The City of Inkster Housing Commission administers a single-employer defined benefit healthcare plan (the "Plan"). The Plan provides health insurance benefits to certain retirees, which are funded on the pay-as-you-go basis.

Funded Status and Funding Progress. As of December 31, 2016, the date of the most recent actuarial valuation, the plan was 0% funded. The actuarial accrued liability for benefits and the unfunded actuarial accrued liability (UAAL) was \$131,831. Covered payroll was \$951,014 resulting in UAAL as a percentage of covered payroll of 13.86%.

13. CONTINGENCIES

In the normal course of its activities, the City is a party in various legal actions, including property tax assessment appeals, whistleblower protection act, assault and battery, negligence, and breach of contract. The City has recorded a liability of \$1,322,931 in the government-wide statements for an estimated tax chargeback liability.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the Federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

14. GENERAL EMPLOYEES' RETIREMENT SYSTEM

Plan administration. The City sponsors the General Employees' Retirement System, a single-employer, defined benefit pension plan which covers full-time employees over the age of 21 with one year of service and a job classification other than police or fire. The plan is closed to new hires. The Plan provides retirement, disability and death benefit to plan members and their beneficiaries. It is accounted for as a separate pension trust fund. Stand-alone financial reports are not prepared. The contribution requirements of the Plan are established and may be amended by the City Council, subject to collective bargaining agreements.

Plan management. Management of the City of Inkster Retirement Income Plan is in accordance with the Plan Document originally effective July 1, 1956 and last restated July 1, 2013. The employer, which per the Plan Document is the plan administrator, shall have the sole discretionary right, authority, and power to interpret and construe the Plan and to determine any disputes arising thereunder.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Plan investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on national or international exchanges are valued at the last reported sales price at current exchange rates. Investments that do not have established market values are reported at estimated fair values as determined by the custodian under the direction of the City Council with the assistance of a valuation service. Administrative costs are financed through investment earnings.

Plan membership. At June 30, 2017, the date of the latest actuarial valuation, System membership consisted of the following:

Retirees and beneficiaries receiving benefits	59
Terminated employees entitled to but not yet receiving benefits	9
Vested active members	<u>15</u>
 Total membership	 <u><u>83</u></u>

Plan benefits. Benefits are provided to full-time non-police and fire employees over age 21 with one year of service, at 2.5% of final earnings multiplied by credited service years, except for members of the Dispatchers Union for whom the formula is 2% of final earnings multiplied by years of credited service. Plan members with 25 years of service are eligible to retire at age 55 with an early retirement reduction of 0.5% for each month that retirement precedes the normal retirement date.

Contributions. The obligation to contribute to the System for these employees was established by City ordinances and state statute, and requires a contribution from the employees of 5% of gross wages. The funding policy provides for periodic employer contributions at actuarially determined rates; the current rate is 100.2% of covered payroll.

Net pension liability. The City's net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016 (rolled forward to June 30, 2017).

Actuarial assumptions. The total pension liability was determined by an actuarial valuation as of June 30, 2016 (rolled forward to June 30, 2017), using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.0 percent
Salary increases	2.0 percent, average
Investment rate of return	7.0 percent, net of pension plan investment expense, including inflation
Mortality rate	2016 IRS Static Mortality Table for Males or Females

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2009 through June 30, 2015.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2017 (see the discussion of the System's investment allocation policy) are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Large cap equity	1.0%	8.0%
Guaranteed insurance contract	99.0%	4.6%

The actual money-weighted rate of return for the year ended June 30, 2017 was 2.9%.

Discount rate. The discount rate used to measure the total pension liability was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the net pension liability. The components of the change in the net pension liability are summarized as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2016	\$ 12,757,795	\$ 10,581,689	\$ 2,176,106
Changes for the year:			
Service cost	53,442	-	53,442
Interest	887,100	-	887,100
Differences between expected and actual experience	59,846	-	59,846
Employer contributions	-	539,315	(539,315)
Employee contributions	-	27,591	(27,591)
Net investment income	-	319,446	(319,446)
Benefit payments, including refunds of employee contributions	(998,190)	(998,190)	-
Administrative expense	-	(108,370)	108,370
Net changes	2,198	(220,208)	222,406
Balances at June 30, 2017	\$ 12,759,993	\$ 10,361,481	\$ 2,398,512

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 7.0 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.0 percent) or 1 percentage-point higher (8.0 percent) than the current rate:

	1% Decrease (6.0%)	Current Discount (7.0%)	1% Increase (8.0%)
City's net pension liability	\$ 3,601,820	\$ 2,398,512	\$ 1,391,571

Pension expense and deferred outflows of resources related to pensions. For the year ended June 30, 2017, the City recognized pension expense of \$477,161. At June 30, 2017, the City reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 275,774
Net difference between projected and actual earnings on pension plan investments	870,794	-
Total	<u>\$ 870,794</u>	<u>\$ 275,774</u>

Amounts reported as deferred outflows and inflows of resources related to pension will be recognized in pension expense through annual amortization as follows:

Year Ended June 30,	Outflows Amortization	Inflows Amortization
2018	\$ 256,619	\$ 52,729
2019	256,619	52,729
2020	203,589	52,729
2021	103,844	52,729
2022	18,460	52,729
2023	18,460	12,129
2024	13,203	-
	<u>\$ 870,794</u>	<u>\$ 275,774</u>

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

15. POLICE AND FIRE RETIREMENT SYSTEM

Plan administration. The City sponsors the Policemen and Firemen Retirement System, a single-employer defined benefit pension plan which covers full-time employees over the age of 21 within the police and fire departments. The Plan provides retirement, disability, and death benefits to plan members and their beneficiaries. It is accounted for as a separate pension trust fund. Stand alone financial reports are not prepared. The contribution requirements of the Plan are established and may be amended by the City Council, subject to collective bargaining agreements.

Plan management. Management of the Policemen and Firemen Retirement System is vested in the City of Inkster's Policemen and Firemen Retirement System Board of Trustees, which consists of five members, one appointed by the Mayor, one appointed by the Council, one member elected by the fire force and one elected by the police force. The fifth member is appointed by the other four board members.

Plan membership. Plan membership at June 30, 2016, the date of the latest actuarial valuation, consisted of the following:

Retirees and beneficiaries receiving benefits	72
Vested active members	39
Vested inactive members	<u>8</u>
Total membership	<u><u>119</u></u>

Plan benefits. The Plan provides retirement benefits to full-time fire and police personnel and their beneficiaries. Benefits are provided to those with at least 25 years of service, regardless of age, at 2.75% of final average compensation (FAC) times the first 25 years of service, and 2.5% FAC times the next five years of service, and 1% of FAC for service over 30 years. Members hired after July 1, 2012 receive a benefit of 2.5% of FAC. Firefighters receive no cost of living adjustments. Police Command, Non-Union and Police Officers (members who retired after July 1, 2001) receive an annual benefit of 1/2% COLA for 3 years after retirement, 1% COLA 5 years after retirement, and 2% COLA 10 years after retirement.

Contributions. The obligation to contribute to the Plan for these employees was established by City ordinances and state statute and requires a contribution from the employees of 12% of gross wages for fire members and 12% for Police Command and Non-Union members effective July 1, 2012, and Police Officers 6.53% effective July 1, 2005. The funding policy provides for periodic employer contributions at actuarially determined rates; the current rate is 34.8% of covered payroll.

Net pension liability. The City's net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016 (rolled forward to June 30, 2017).

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Actuarial assumptions. The total pension liability was determined by an actuarial valuation as of June 30, 2016 (rolled forward to June 30, 2017), using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	4.0 percent
Salary increases	4.0 - 7.0 percent, average, including inflation
Investment rate of return	7.5 percent, net of pension plan investment expense, including inflation
Mortality rate	RP 2014 Healthy Annuitant Mortality Table

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2009 through June 30, 2015.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan’s target asset allocation as of June 30, 2017 (see the discussion of the System’s investment allocation policy) are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic equities	50%	7.50%
International equities	10%	7.50%
Fixed income	40%	7.50%
	<u>100%</u>	

The actual money-weighted rate of return for the year ended June 30, 2017 was 10.83%.

Discount rate. The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Changes in the net pension liability. The components of the change in the net pension liability are summarized as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2016	\$ 34,947,398	\$ 25,378,824	\$ 9,568,574
Changes for the year:			
Service cost	324,282	-	324,282
Interest	2,535,102	-	2,535,102
Differences between expected and actual experience	(938,050)	-	(938,050)
Changes in assumptions	34,145	-	34,145
Employer contributions	-	791,347	(791,347)
Employee contributions	-	270,279	(270,279)
Other contributions	-	200,951	(200,951)
Net investment income	-	2,736,122	(2,736,122)
Benefit payments, including refunds of employee contributions	(2,697,771)	(2,697,771)	-
Administrative expense	-	(418,004)	418,004
Net changes	(742,292)	882,924	(1,625,216)
Balances at June 30, 2017	\$ 34,205,106	\$ 26,261,748	\$ 7,943,358

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 7.50 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.50 percent) or 1 percentage-point higher (8.50 percent) than the current rate:

	1% Decrease (6.50%)	Current Discount (7.50%)	1% Increase (8.50%)
City's net pension liability	\$ 11,672,891	\$ 7,943,358	\$ 4,792,317

Pension expense and deferred outflows of resources related to pensions. For the year ended June 30, 2017, the City recognized pension expense of \$660,063. At June 30, 2017, the City reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 788,288
Changes in assumptions	1,201,102	-
Net difference between projected and actual earnings on pension plan investments	240,692	-
Total	\$ 1,441,794	\$ 788,288

CITY OF INKSTER, MICHIGAN

Notes to Financial Statements

Amounts reported as deferred outflows and inflows of resources related to pension will be recognized in pension expense through annual amortization as follows:

Year Ended June 30,	Outflows Amortization	Inflows Amortization
2018	\$ 739,455	\$ 331,290
2019	524,154	240,526
2020	178,185	216,472
	<u>\$ 1,441,794</u>	<u>\$ 788,288</u>

16. DEFINED CONTRIBUTION PENSION PLANS

City. The General Employees' Retirement System is closed to new hires. Employees hired after December 20, 2010 are enrolled in a defined contribution plan. An employer match is provided only for certain bargaining units, none of which had active employees in the current year. Accordingly, there were no employer contributions to the plan for the year ended June 30, 2017.

Housing Commission. The Housing Commission offers a non-mandatory defined contribution retirement plan to all full-time employees with at least one year of service. Participants are required to contribute 3 percent of annual wages. The Housing Commission's contribution to the plan for its fiscal year ended December 31, 2016 was \$75,358.

17. DEBT GUARANTEE - COMPONENT UNITS

In 2006, the City of Inkster guaranteed the 20-year \$4,155,000 general obligation bond issue of the Brownfield Redevelopment Authority, a legally separate discrete component unit, in accordance with the related borrowing resolution. The bonds mature annually through November 2025, with semiannual interest payments. In the event that the Brownfield Redevelopment Authority is unable to make a payment, the City is required to make that payment or any deficiency. As a result of insufficient captured tax revenue that occurred starting in 2010, the City determined that it was more likely than not that the City would be required to pay a portion of the remaining obligation of the Brownfield Redevelopment Authority's debt service payments based on the guarantee. The amount of the liability recognized is the best estimate of the discounted present value of the future outflows expected to be incurred as a result of the guarantee.

The City of Inkster also guaranteed the general obligation bond issues of the Tax Increment Financing Authority, a legally separate discrete component unit, in accordance with the related borrowing resolution including: a refinanced 17-year \$1,375,000 general obligation bond issue maturing annually through November 2019, with semiannual interest payments; a refinanced 19-year \$1,270,000 general obligation bond issue maturing annually through November 2025, with semiannual interest payments; and a 25-year \$7,660,000 general obligation bond issue maturing annually through May 2025, with semiannual interest payments. In the event that the Tax Increment Financing Authority is unable to make payment on the bonds referred to above, the City is required to make that payment or any deficiency. As a result of insufficient captured tax revenue that occurred starting in 2015, the City determined that it was more likely than not that the City would be required to pay a portion of the remaining obligation of the Tax Increment Financing Authority's debt service payments based on the guarantee. The amount of the liability recognized is the best estimate of the discounted present value of the future outflows expected to be incurred as a result of the guarantee.

CITY OF INKSTER, MICHIGAN

■ Notes to Financial Statements

Related to these guarantees, during the current year the City paid approximately \$382,000 on the Brownfield Redevelopment Authority debt leaving an estimated net present value of \$3.4 million on the guarantee and paid approximately \$511,000 on the TIFA debt leaving an estimated net present value of \$5.0 million on the guarantee.

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REQUIRED SUPPLEMENTARY INFORMATION

CITY OF INKSTER, MICHIGAN

Required Supplementary Information

General Employees' Retirement System
Schedule of Investment Returns
Last Four Fiscal Years

Fiscal Year Ended	Annual Money-Weighted Rate of Return, Net of Investment Expense
6/30/2014	4.11%
6/30/2015	4.40%
6/30/2016	2.30%
6/30/2017	2.90%

Note: This schedule is being built prospectively; ultimately, ten years of data will be presented.

CITY OF INKSTER, MICHIGAN

Required Supplementary Information

General Employees' Retirement System Schedule of Changes in the City's Net Pension Liability and Related Ratios Last Four Fiscal Years

	Year Ended June 30,			
	2017	2016	2015	2014
Change in total pension liability				
Service cost	\$ 53,442	\$ 61,588	\$ 61,588	\$ 77,087
Interest	887,100	810,293	872,480	893,856
Differences between expected and actual expense	59,846	93,676	(433,961)	113,605
Benefit payments, including refunds of member contributions	(998,190)	(994,029)	(1,075,036)	(1,075,024)
Net change in total pension liability	2,198	(28,472)	(574,929)	9,524
Total pension liability, beginning	12,757,795	12,786,267	13,361,196	13,351,672
Total pension liability, ending (a)	12,759,993	12,757,795	12,786,267	13,361,196
Change in plan fiduciary net position				
Contributions - employer	539,315	571,495	712,471	686,852
Contributions - member	27,591	32,178	40,363	45,385
Net investment income	319,446	236,349	475,154	448,782
Benefit payments, including refunds of member contributions	(998,190)	(994,029)	(1,075,036)	(1,075,024)
Administrative expense	(108,370)	(101,880)	-	(74,943)
Net change in plan fiduciary net position	(220,208)	(255,887)	152,952	31,052
Plan fiduciary net position, beginning	10,581,689	10,837,576	10,684,624	10,653,572
Plan fiduciary net position, ending (b)	10,361,481	10,581,689	10,837,576	10,684,624
City's net pension liability, ending (a)-(b)	\$ 2,398,512	\$ 2,176,106	\$ 1,948,691	\$ 2,676,572
Plan fiduciary net position as a percentage of the total pension liability	81%	83%	85%	80%
Covered payroll	\$ 538,344	\$ 636,501	\$ 676,421	\$ 962,730
City's net pension liability as a percentage of covered payroll	445.5%	341.9%	288.1%	278.0%

Note: This schedule is being built prospectively; ultimately, ten years of data will be presented.

CITY OF INKSTER, MICHIGAN

Required Supplementary Information

General Employees' Retirement System

Schedule of City Contributions

Last Five Fiscal Years

Fiscal Year Ended	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
6/30/2013	\$ 261,676	\$ 261,676	\$ -	\$ 1,501,498	17.4%
6/30/2014	686,852	686,852	-	962,730	71.3%
6/30/2015	712,471	712,471	-	676,421	105.3%
6/30/2016	571,495	571,495	-	636,501	89.8%
6/30/2017	539,315	539,315	-	538,344	100.2%

Note: This schedule is being built prospectively; ultimately, ten years of data will be presented

Notes to Schedule of Contributions

Valuation date	June 30, 2016 (rolled forward to June 30, 2017)
Notes	Actuarially determined contribution rates are calculated as of June 30 that is 12 months prior to the beginning of the fiscal year for which the contributions are reported.
Other information	There were no benefit changes during the year.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal
Amortization method	Level percentage of payroll, closed
Remaining amortization period	28 years
Asset valuation method	Stated contract value of funds with market value adjustments
Inflation	3.0%
Salary increases	2.0%
Investment rate of return	7.0% net of pension plan investment expense, including inflation
Mortality rates	2016 IRS Static Mortality Table for Males or Females

CITY OF INKSTER, MICHIGAN

Required Supplementary Information

Policemen and Firemen Retirement System
Schedule of Investment Returns
Last Four Fiscal Years

Fiscal Year Ended	Annual Money-Weighted Rate of Return, Net of Investment Expense
6/30/2014	13.60%
6/30/2015	3.39%
6/30/2016	2.50%
6/30/2017	10.83%

Note: This schedule is being built prospectively; ultimately, ten years of data will be presented.

CITY OF INKSTER, MICHIGAN

Required Supplementary Information

Policemen and Firemen Retirement System

Schedule of Changes in the City's Net Pension Liability and Related Ratios

Last Four Fiscal Years

	Year Ended June 30,			
	2017	2016	2015	2014
Change in total pension liability				
Service cost	\$ 324,282	\$ 309,539	\$ 287,089	\$ 392,000
Interest	2,535,102	2,600,341	2,644,360	2,449,516
Changes of benefit terms	-	-	969,194	-
Differences between expected and actual expense	(938,050)	(695,852)	(5,593,083)	2,157,315
Changes of assumptions	34,145	1,650,656	3,572,676	-
Benefit payments, including refunds of member contributions	<u>(2,697,771)</u>	<u>(2,426,175)</u>	<u>(2,564,602)</u>	<u>(2,457,054)</u>
Net change in total pension liability	(742,292)	1,438,509	(684,366)	2,541,777
Total pension liability, beginning	<u>34,947,398</u>	<u>33,508,889</u>	<u>34,193,255</u>	<u>31,651,478</u>
Total pension liability, ending (a)	<u>34,205,106</u>	<u>34,947,398</u>	<u>33,508,889</u>	<u>34,193,255</u>
Change in plan fiduciary net position				
Contributions - employer	791,347	708,764	442,522	382,606
Contributions - member	270,279	252,330	185,840	215,583
Net investment income	2,736,122	712,856	744,415	3,253,487
Benefit payments, including refunds of member contributions	(2,697,771)	(2,426,175)	(2,564,602)	(2,457,054)
Administrative expense	(418,004)	(206,592)	-	(25,300)
Net change in plan fiduciary net position	<u>681,973</u>	<u>(958,817)</u>	<u>(1,191,825)</u>	<u>1,369,322</u>
Plan fiduciary net position, beginning	<u>25,378,824</u>	<u>26,337,641</u>	<u>27,520,876</u>	<u>26,151,554</u>
Plan fiduciary net position, ending (b)	<u>26,060,797</u>	<u>25,378,824</u>	<u>26,337,641</u>	<u>27,520,876</u>
City's net pension liability, ending (a)-(b)	<u>\$ 8,144,309</u>	<u>\$ 9,568,574</u>	<u>\$ 7,171,248</u>	<u>\$ 6,672,379</u>
Plan fiduciary net position as a percentage of the total pension liability	76.2%	72.6%	78.6%	80.5%
Covered payroll	\$ 2,271,629	\$ 1,864,978	\$ 1,838,533	\$ 2,009,679
City's net pension liability as a percentage of covered payroll	358.5%	513.1%	390.1%	332.0%

Note: This schedule is being built prospectively; ultimately, ten years of data will be presented.

CITY OF INKSTER, MICHIGAN

Required Supplementary Information

Policemen and Firemen Retirement System
 Schedule of City Contributions
 Last Five Fiscal Years

Fiscal Year Ended	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
6/30/2013	\$ 399,725	\$ 399,725	\$ -	\$ 3,116,746	12.8%
6/30/2014	382,606	382,606	-	2,009,679	19.0%
6/30/2015	442,522	442,522	-	1,838,533	24.1%
6/30/2016	708,764	708,764	-	1,864,978	38.0%
6/30/2017	791,347	791,347	-	2,271,629	34.8%

Note: This schedule is being built prospectively; ultimately, ten years of data will be presented.

Notes to Schedule of Contributions

Valuation date	June 30, 2016 (rolled forward to June 30, 2017)
Notes	Actuarially determined contribution rates are calculated as of June 30 that is 12 months prior to the beginning of the fiscal year for which the contributions are reported.
Other information	There were no benefit changes during the year.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal
Amortization method	Level percentage of payroll, closed
Remaining amortization period	18 years
Asset valuation method	5-year smoothed market
Inflation	4.0%
Salary increases	4.0-7.0% including inflation
Investment rate of return	7.5% net of pension plan investment expense, including inflation
Mortality rates	RP 2014 Healthy Annuitant Mortality Table

CITY OF INKSTER, MICHIGAN

Required Supplementary Information

Postemployment Healthcare Plan

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) / c)
06/30/2015	\$ -	\$ 7,379,799	\$ 7,379,799	0.0%	\$ 2,263,972	326.0%
06/30/2016	-	8,297,163	8,297,163	0.0%	2,272,197	365.2%
06/30/2017	-	8,119,400	8,119,400	0.0%	2,340,363	346.9%

Schedule of Employer Contributions

Year Ended June 30,	Annual Required Contributions	Percentage Contributed
2015	\$ 525,300	111.2%
2016	602,175	94.2%
2017	602,175	95.6%

**COMBINING FUND FINANCIAL
STATEMENTS**

CITY OF INKSTER, MICHIGAN

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2017

	Special Revenue			
	Major Streets	Local Streets	Parks and Recreation	Rubbish Collection
Assets				
Cash and cash equivalents	\$ 2,014,729	\$ 3,078,525	\$ 256,620	\$ 746,342
Accounts receivable	-	-	1,764	-
Due from other governments	246,002	107,882	-	-
Prepaid items	1,006	1,006	-	-
Total assets	\$ 2,261,737	\$ 3,187,413	\$ 258,384	\$ 746,342
Liabilities				
Accounts payable	\$ 9,556	\$ 10,264	\$ 14,403	\$ 118,752
Accrued liabilities	3	2,745	2,039	-
Due to other funds	-	-	-	-
Unearned revenue	-	-	-	-
Total liabilities	9,559	13,009	16,442	118,752
Deferred inflows of resources				
Unavailable revenue	-	-	-	-
Fund balances (deficit)				
Nonspendable	1,006	1,006	-	-
Restricted	2,251,172	3,173,398	241,942	627,590
Unassigned (deficit)	-	-	-	-
Total fund balances (deficit)	2,252,178	3,174,404	241,942	627,590
Total liabilities, deferred inflows of resources and fund balances	\$ 2,261,737	\$ 3,187,413	\$ 258,384	\$ 746,342



Special Revenue				
Community Development Block Grant	PEG Public Improvement	Drug Law Enforcement	Miscellaneous Grants	Totals
\$ 10	\$ 274,244	\$ 13,811	\$ -	\$ 6,384,281
86,250	24,062	-	19,250	131,326
-	-	-	-	353,884
-	-	-	-	2,012
<u>\$ 86,260</u>	<u>\$ 298,306</u>	<u>\$ 13,811</u>	<u>\$ 19,250</u>	<u>\$ 6,871,503</u>
\$ 23,774	\$ 1,448	\$ -	\$ -	\$ 178,197
7,042	-	-	-	11,829
55,255	-	-	19,250	74,505
10	-	-	-	10
<u>86,081</u>	<u>1,448</u>	<u>-</u>	<u>19,250</u>	<u>264,541</u>
-	-	-	19,250	19,250
-	-	-	-	2,012
179	296,858	13,811	-	6,604,950
-	-	-	(19,250)	(19,250)
<u>179</u>	<u>296,858</u>	<u>13,811</u>	<u>(19,250)</u>	<u>6,587,712</u>
<u>\$ 86,260</u>	<u>\$ 298,306</u>	<u>\$ 13,811</u>	<u>\$ 19,250</u>	<u>\$ 6,871,503</u>

CITY OF INKSTER, MICHIGAN

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2017

	Special Revenue			
	Major Streets	Local Streets	Parks and Recreation	Rubbish Collection
Revenues				
Property taxes	\$ -	\$ 621,707	\$ 390,460	\$ 458,395
Intergovernmental	1,284,115	557,704	39,093	2,273
Charges for services	-	-	45,926	1,362,318
Other	662	2,000	12,626	-
Total revenues	1,284,777	1,181,411	488,105	1,822,986
Expenditures				
Current:				
Public safety	-	-	-	-
Public works	454,117	886,877	-	1,451,963
Community and economic development	-	-	-	-
Recreation and culture	-	-	415,644	-
Debt service:				
Principal	-	580,000	-	-
Interest and fiscal charges	-	23,780	-	-
Total expenditures	454,117	1,490,657	415,644	1,451,963
Revenues over (under) expenditures	830,660	(309,246)	72,461	371,023
Other financing sources (uses)				
Transfers in	-	635,009	-	-
Transfers out	(635,009)	-	-	-
Total other financing sources (uses)	(635,009)	635,009	-	-
Net change in fund balances	195,651	325,763	72,461	371,023
Fund balances (deficit), beginning of year	2,056,527	2,848,641	169,481	256,567
Fund balances (deficit), end of year	\$ 2,252,178	\$ 3,174,404	\$ 241,942	\$ 627,590



Special Revenue				
Community Development Block Grant	PEG Public Improvement	Drug Law Enforcement	Miscellaneous Grants	Totals
\$ -	\$ -	\$ -	\$ -	\$ 1,470,562
278,531	-	-	173,250	2,334,966
4,648	-	-	-	1,412,892
-	108,020	-	-	123,308
<u>283,179</u>	<u>108,020</u>	<u>-</u>	<u>173,250</u>	<u>5,341,728</u>
-	-	31,729	-	31,729
-	-	-	192,500	2,985,457
224,765	74,285	-	-	299,050
-	-	-	-	415,644
-	-	-	-	580,000
-	-	-	-	23,780
<u>224,765</u>	<u>74,285</u>	<u>31,729</u>	<u>192,500</u>	<u>4,335,660</u>
<u>58,414</u>	<u>33,735</u>	<u>(31,729)</u>	<u>(19,250)</u>	<u>1,006,068</u>
-	-	-	-	635,009
-	-	-	-	(635,009)
-	-	-	-	-
<u>58,414</u>	<u>33,735</u>	<u>(31,729)</u>	<u>(19,250)</u>	<u>1,006,068</u>
<u>(58,235)</u>	<u>263,123</u>	<u>45,540</u>	<u>-</u>	<u>5,581,644</u>
<u>\$ 179</u>	<u>\$ 296,858</u>	<u>\$ 13,811</u>	<u>\$ (19,250)</u>	<u>\$ 6,587,712</u>

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AGENCY FUNDS

CITY OF INKSTER, MICHIGAN

Combining Statement of Fiduciary Assets and Liabilities

Agency Funds
June 30, 2017

	Escrow Fund	Tax Collection Fund	District Court Trust	Aging Tax Collection	Total
Assets					
Cash and cash equivalents	\$ 311,574	\$ -	\$ 59,657	\$ 43,723	\$ 414,954
Other receivables	-	-	41,541	-	41,541
Total assets	<u>\$ 311,574</u>	<u>\$ -</u>	<u>\$ 101,198</u>	<u>\$ 43,723</u>	<u>\$ 456,495</u>
Liabilities					
Due to others	<u>\$ 311,574</u>	<u>\$ -</u>	<u>\$ 101,198</u>	<u>\$ 43,723</u>	<u>\$ 456,495</u>

SINGLE AUDIT ACT COMPLIANCE

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INDEPENDENT AUDITORS' REPORT ON THE
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
REQUIRED BY THE UNIFORM GUIDANCE

November 17, 2017

Honorable Mayor and
Members of the City Council
City of Inkster, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *City of Inkster, Michigan* (the "City") as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We have issued our report thereon dated November 17, 2017, which contained unmodified opinions on those financial statements. Our audit was performed for the purpose of forming our opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Rehmann Robson LLC

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CITY OF INKSTER, MICHIGAN

Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2017

Federal Agency / Cluster / Program Title	CFDA Number	Passed Through	Pass-through / Grantor Number	Federal Expenditures
U.S. Department of Housing and Urban Development				
CDBG - Entitlement Grants - 2013	14.218	WC	MSC-07-3713-HO	\$ 13,330
CDBG - Entitlement Grants - 2014	14.218	WC	MSC-07-3714-HO	157,197
CDBG - Entitlement Grants - 2015	14.218	WC	MSC-07-3715-HO	37,238
Total Community Development Block Grant - Entitlement Grants Cluster				<u>207,765</u>
Home Investment Partnership Program	14.239	MSHDA	n/a	<u>17,000</u>
Total U.S. Department of Housing and Urban Development				<u>224,765</u>
U.S. Department of Justice				
Justice Assistance Grant	16.738	WC	2013-DJ-BX-0503	864
Justice Assistance Grant	16.738	WC	2014-DJ-BX-0503	23,503
Justice Assistance Grant	16.738	WC	2015-DJ-BX-0911	18,089
Justice Assistance Grant	16.738	WC	2016-DJ-BX-0989	9,774
				<u>52,230</u>
Federal Equitable Sharing Program	16.922	Direct	MI 8249000	<u>27,940</u>
Total U.S. Department of Justice				<u>80,170</u>
U.S. Department of Homeland Security				
Staffing for Adequate Fire and Emergency Response (SAFER)	97.083	Direct	EMW-2014-FH-00742	<u>844,606</u>
Total Expenditures of Federal Awards				<u>\$ 1,149,541</u>

See notes to schedule of expenditures of federal awards.

CITY OF INKSTER, MICHIGAN

Notes to Schedule of Expenditures of Federal Awards

1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of the City of Inkster, Michigan under programs of the federal government for the year ended June 30, 2017. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Inkster, Michigan, it is not intended to and does not present the financial position, changes in net position or cash flows of the City.

The reporting entity of the City of Inkster, Michigan is defined in Note 1 to the City's basic financial statements. The City's financial statements include the operations of the Inkster Housing Commission and Inkster Commission on Aging discretely presented component units that received federal awards which are not included in the Schedule for the year ended June 30, 2017, as these entities were separately audited.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting, which is described in Note 1 to the financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

For purposes of charging indirect costs to federal awards, the City has elected not to use the 10 percent de minimis cost rate as permitted by §200.414 of the Uniform Guidance.

3. PASS-THROUGH AGENCIES

The City receives certain federal grants as subawards from non-federal entities. Pass-through entities, where applicable, have been identified in the Schedule with an abbreviation, defined as follows:

Pass-through Agency Abbreviation	Pass-through Agency Name
WC	Charter County of Wayne, Michigan
MSHDA	Michigan State Housing Development Authority

4. SUBRECIPIENTS

The City did not pass-through any federal awards to subrecipients.



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

November 17, 2017

Honorable Mayor and
Members of the City Council
City of Inkster, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *City of Inkster* (the "City"), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated November 17, 2017. Our report includes a reference to other auditors who audited the financial statements of the Inkster Housing Commission and the Inkster Commission on Aging, as described in our report on the City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2017-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2017-002 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Inkster's Response to Findings

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Rehmann Lobson LLC". The signature is written in a cursive, flowing style.

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

November 17, 2017

Honorable Mayor and
Members of the City Council
City of Inkster, Michigan

Report on Compliance for Major Federal Program

We have audited the compliance of the *City of Inkster* (the "City") with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the City's major federal program for the year ended June 30, 2017. The City's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

The City's basic financial statements include the operations of the Inkster Housing Commission and the Inkster Commission on Aging, which received \$8,598,105 and \$7,838 in federal awards, respectively, and which were not included in the schedule of expenditures of federal awards for the year ended June 30, 2017. Our audit, described below, did not include the operations of the Inkster Housing Commission or the Inkster Commission on Aging because each arranged for a separate audit in accordance with the Uniform Guidance.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Independent Auditors' Responsibility

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on the Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2017.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2017-003 and -004. Our opinion on each major federal program is not modified with respect to these matters.

The City's responses to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The City's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on them.

Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2017-003 and 2017-004 that we consider to be significant deficiencies.

The City's responses to the internal control over compliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The City's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Rehmann Lobson LLC

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CITY OF INKSTER, MICHIGAN

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2017

SECTION I - SUMMARY OF AUDITORS' RESULTS

Financial Statements

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? X yes no

Significant deficiency(ies) identified? X yes none reported

Noncompliance material to financial statements noted? yes X no

Federal Awards

Internal control over major programs:

Material weakness(es) identified? yes X no

Significant deficiency(ies) identified? X yes none reported

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? X yes no

Identification of major programs and type of auditor's

<u>CFDA Number</u>	<u>Name of Federal Program or Cluster</u>	<u>Type of Report</u>
97.083	Staffing for Adequate Fire and Emergency Response (SAFER)	Unmodified

Dollar threshold used to distinguish between Type A and Type B programs: \$ 750,000

Auditee qualified as low-risk auditee? yes X no

CITY OF INKSTER, MICHIGAN

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2017

SECTION II - FINANCIAL STATEMENT FINDINGS

2017-001 - Utility Billing Receivables (repeat comment)

Finding Type. Material Weakness in Internal Control over Financial Reporting.

Criteria. The City is responsible for maintaining a complete and accurate receivable balance for utility billing customers.

Condition. We noted that the City is carrying approximately \$56,000 of outstanding utility billing receivable balances, most of which should be transferred to the tax roll.

Cause. This is caused by a lack of review of the aged receivables to identify customer accounts that should be transferred to the tax roll. Additionally, some customers have payment agreements with the City, allowing the customer additional time to pay outstanding balances. We noted that, following the payment agreement, there is no procedure in place to reverse the customer account status, therefore potentially allowing long outstanding balances to accumulate without payment.

Effect. As a result of this condition, the City's accounting records may be misstated by amounts material to the financial statements. The City records an allowance for uncollectible utility billing receivables, therefore the risk that the financial statements are materially misstated is mitigated.

Recommendation. We recommend that the City establish procedures to review long outstanding customer balances and to review customer accounts after the payment agreement with the City have ended.

View of Responsible Official. The City has begun to take a number of steps related to its utility billing process. The City hired a new employee to provide additional resources with the handling of utility billing. This additional resource will help allow the City to better monitor outstanding utility receivables, process collections activities in a timelier manner and to better monitor the overall billing process.

The City is also working to implement specific improvements in the utility billing process. This includes better and more frequent monitoring of overdue customer accounts. The City will use the improved monitoring to take steps sooner with collections, shut-offs and transfer of balances to the tax rolls. Additional process improvements will include the City documenting in writing all payment agreements and cataloguing them electronically. The payment agreements will be tracked and reviewed each month, by creating a customized report in BS&A to identify such accounts. This will ensure compliance by verifying that customer accounts are updated in a timely and accurate manner. These process improvements should be completed and fully implemented by the first quarter of 2018.

CITY OF INKSTER, MICHIGAN

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2017

2017-002 - Timeliness and Review of Cash Receipts

Finding Type. Significant Deficiency in Internal Control over Financial Reporting.

Criteria. The City is responsible for depositing cash receipts collected in a timely manner.

Condition. We noted that the City had a range of 4 to 14 days of receipts waiting to be deposited to the bank during our cash receipt procedures. For the large amount of cash receipts the City has, this is not considered timely. In addition, cash receipts are handled by one individual and taken to the bank by another individual, but there is not a detail review of the deposits being performed.

Cause. This is caused by a lack of review of cash receipts collected by the City on a daily basis, allowing money received by the City to remain in a safe and not transferred to the bank in a timely manner.

Effect. As a result of this condition, exposure to theft may be increased or receipts needing to be deposited may be missed.

Recommendation. We recommend that the City make daily deposits of deposits to the bank and add an additional person to the receipting process.

View of Responsible Official. The City has adopted a new cash management policy as of Fall 2017 that includes deposits being made at least twice per week and includes an additional person in the process. Further the City plans to implement a direct to bank scanning method to make deposits daily as of March 2018.

CITY OF INKSTER, MICHIGAN

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2017

SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

2017-003 - Written Policies Required by the Uniform Grant Guidance (repeat comment)

Finding Type. Immaterial noncompliance; significant deficiency in internal controls over compliance related to allowable costs and cash management.

Federal Program. Staffing for Adequate Fire and Emergency Response (SAFER); U.S. Department of Homeland Security; CFDA 97.083; Award Number EMW-2014-FH-00742

Criteria. The Uniform Guidance requires a non-federal entity that has expended federal awards for a grant awarded on or after December 26, 2014 to have written policies pertaining to: 1) Payments (draws of federal funds and how to minimize the time lapsing between the receipt of federal funds and the disbursement to contractors/employees/subrecipients) (§200.302(6)); 2) Allowability of costs charged to federal programs (§200.302(7)); and 3) Compensation (personnel and benefits policy) (§200.430 and §200.431).

Condition. Although the City has processes in place to cover these areas, there are no formal written policies covering payments and allowability of costs.

Cause. This condition appears to be the result of a time lag in identifying the requirement and developing a plan for compliance.

Effect. As a result of this condition, the City did not fully comply with the Uniform Guidance applicable to the above noted grant.

Questioned Costs. No costs have been questioned as a result of this finding.

Recommendation. We recommend that the City formalize written grant policies and procedures to incorporate the criteria noted above and to include all requirements noted in the Uniform Guidance.

View of Responsible Officials. The City will be developing a comprehensive set of formal written policies and procedures to ensure that the City is fully compliant with the Uniform Grant Guidance.

CITY OF INKSTER, MICHIGAN

Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2017

2017-004 - Activities Costs/Cost Principles - Payroll Documentation

Finding Type. Immaterial noncompliance; Significant deficiency in internal controls over compliance

Federal Program. Staffing for Adequate Fire and Emergency Response (SAFER); U.S. Department of Homeland Security; CFDA 97.083; Award Number EMW-2014-FH-00742

Criteria. The Uniform Guidance requires the City to support payroll charged to federal cost objectives with adequate documentation in accordance with the City's payroll policies, which require approved timesheets and rates for hourly individuals. These rates and timesheets should be properly reviewed and approved.

Condition. Two out of forty timesheets selected for testing did not have proper approval by the supervisor (in this instance, the Fire Chief) but were paid despite having no approval.

Cause. This condition appears to be the result of a weakness in the City's payroll system. The system should not have allowed an unapproved timesheets to be processed for payment. As such, because of the automated feature (which failed), payroll personnel did not check for department head approvals when processing payroll.

Effect. As a result of this condition, the City paid two individuals who did not have approved timesheets and charged those costs to the grant.

Questioned Costs. No costs have been questioned as a result of this finding (as the costs are less than the \$25,000 threshold).

Recommendation. We recommend that the City's payroll department check for departmental approval on all timesheets prior issuing employees' paychecks.

View of Responsible Officials. The City will provide specific guidance and instruction to the lead payroll employee to ensure that all submitted Timesheets have the proper review and approvals required prior to processing for payroll; additionally, the City will implement steps to ensure that these reviews and approvals are adequately documented.



CITY OF INKSTER, MICHIGAN

Summary Schedule of Prior Audit Findings For the Year Ended June 30, 2017

2016-001 - Utility Billing Receivables

The auditors noted that the City is carrying approximately \$229,000 of outstanding utility billing receivable balances, most of which should be transferred to the tax roll. As a result of this condition, the City's accounting records may be misstated by amounts material to the financial statements. The City records an allowance for uncollectible utility billing receivables, therefore the risk that the financial statements are materially misstated is mitigated.

This finding was not adequately resolved. See finding 2017-001 in the current year Schedule of Findings and Questioned Costs.

2016-002 - Written Policies Required by the Uniform Grant Guidance

The Uniform Guidance requires a non-federal entity that has expended federal awards for a grant awarded on or after December 26, 2014 to have written policies pertaining to: 1) Payments (draws of federal funds and how to minimize the time lapsing between the receipt of federal funds and the disbursement to contractors/employees/subrecipients) (§200.302(6)); 2) Allowability of costs charged to federal programs (§200.302(7)); and 3) Compensation (personnel and benefits policy) (§200.430 and §200.431). Although the City has processes in place to cover these areas, there are no formal written policies covering payments and allowability of costs. As a result of this condition, the City did not fully comply with the Uniform Guidance.

This finding was not adequately resolved. See finding 2017-003 in the current year Schedule of Findings and Questioned Costs.



INDEPENDENT AUDITORS' COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE

November 17, 2017

Honorable Mayor and Members
of the City Council
City of Inkster, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *City of Inkster, Michigan* (the "City") as of and for the year ended June 30, 2017, and have issued our report thereon dated November 17, 2017. We did not audit the financial statements of the Inkster Housing Commission or the Inkster Commission on Aging. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion on the financial statements and those reports, insofar as they relate the Inkster Housing Commission and the Inkster Commission on Aging, are based solely on the report of other auditors. Professional standards require that we advise you of the following matters relating to our audit.

Our Responsibility in Relation to the Financial Statement Audit

As communicated in our engagement letter dated June 21, 2017, our responsibility, as described by professional standards, is to form and express opinions about whether the financial statements that have been prepared by management with your oversight are fairly presented, in all material respects, in conformity with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, as part of our audit, we considered the internal control of the City solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are also responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

We have provided our findings regarding internal control over financial reporting and compliance noted during our audit in a separate letter to you dated November 17, 2017. In addition, we noted certain other matters which are included in Attachment A to this letter.

Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to you in our engagement letter and in our meeting about planning matters on September 27, 2017.

Compliance with All Ethics Requirements Regarding Independence

The engagement team, others in our firm, as appropriate, and our firm have complied with all relevant ethical requirements regarding independence.

Qualitative Aspects of the City's Significant Accounting Practices

Significant Accounting Policies

Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by the City is included in Note 1 to the financial statements.

There have been no initial selections of accounting policies and no changes in significant accounting policies or their application during the year.

No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus

Significant Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

The most sensitive accounting estimates affecting the financial statements were:

- Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.
- Management's estimate of the accrued compensated absences is based on current hourly rates and policies regarding payment of sick and vacation banks.
- Management's estimate of the allowance for uncollectible receivable balances is based on past experience and future expectation for collection of various account balances.
- Management's estimate of the insurance claims incurred but not reported is based on information provided by the entity's third party administrators and subsequent claims activity.
- The assumptions used in the actuarial valuations of the pension and other postemployment benefits plans are based on historical trends and industry standards.

We evaluated the key factors and assumptions used to develop these estimates and determined that they are reasonable in relation to the basic financial statements taken as a whole and in relation to the applicable opinion units.

Financial Statement Disclosures

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements relate to contingencies and funding uncertainties which are disclosed in detail as part of the notes to the City's financial statements.

Significant Difficulties Encountered During the Audit

We encountered no significant difficulties in dealing with management relating to the performance of the audit.

Uncorrected and Corrected Misstatements

For purposes of this communication, professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. Further, professional standards require us to also communicate the effect of uncorrected misstatements related to prior periods on the relevant classes of transactions, account balances or disclosures, and the financial statements as a whole and each applicable opinion unit. In addition, professional standards require us to communicate to you all material, corrected misstatements that were brought to the attention of management as a result of our audit procedures. None of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to the City's financial statements or the auditors' report. No such disagreements arose during the course of the audit.

Representations Requested from Management

We have requested certain written representations from management, which are included in Attachment C to this letter.

Management's Consultations with Other Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing and accounting matters.

Other Significant Matters, Findings, or Issues

In the normal course of our professional association with the City, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, operating and regulatory conditions affecting the entity, and operational plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as the City's auditors.

Other Information in Documents Containing Audited Financial Statements

Our responsibility for the supplementary information accompanying the financial statements, as described by professional standards, is to evaluate the presentation of the supplementary information in relation to the financial statements as a whole and to report on whether the supplementary information is fairly stated, in all material respects, in relation to the financial statements as a whole. We made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

Upcoming Changes in Accounting Standards

Generally accepted accounting principles (GAAP) are continually changing in order to promote the usability and enhance the applicability of information included in external financial reporting. While it would not be practical to include an in-depth discussion of every upcoming change in professional standards, Attachment B to this letter contains a brief overview of recent pronouncements of the Governmental Accounting Standards Board (GASB) and their related effective dates. Management is responsible for reviewing these standards, determining their applicability, and implementing them in future accounting periods.

This information is intended solely for the use of the governing body and management of the *City of Inkster* and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

A handwritten signature in cursive script that reads "Lehmann Johnson LLC". The signature is written in black ink and is positioned below the "Very truly yours," text.

CITY OF INKSTER, MICHIGAN

Attachment A - Consideration of Internal Control Over Financial Reporting

For the June 30, 2017 Audit

During our audit, we became aware of certain other matters that are opportunities for strengthening internal control and/or improving operating efficiency. This memorandum summarizes our comments and recommendations regarding those matters. Our consideration of the City's internal control over financial reporting is described in our report, dated November 17, 2017, issued in accordance with *Government Auditing Standards*. This memorandum does not affect that report or our report dated November 17, 2017, on the financial statements of the City of Inkster.

Timely Distribution of Taxes Collected on Behalf of Others (Repeat)

The City receives payments from certain tax-exempt entities as payments in lieu of tax (PILOT). Based on a formula provided by the Michigan State Housing Development Authority, the funding is required to be distributed to the taxing bodies within the City limits. The City has properly distributed PILOT monies for the four most recent years and we noted no exceptions. However, the City's records indicate outstanding balances of \$1.07 million from the period 1994-2011 that have not been paid out. This is in violation of State law for timely distribution of tax monies. The City is working to determine the proper allocation of these funds among the taxing bodies within the City limits.

Land Held for Sale Records

Each year the City participates in a Right of First Refusal program, where land is bought with intentions of being sold within one year. Revenue for the sale of these assets have been recorded as a gain on sale of capital assets in previous years. We recommend these parcels of land be recorded as assets held for sale and any proceeds be recorded as revenue.



CITY OF INKSTER, MICHIGAN

Attachment B - Upcoming Changes in Accounting Standards / Regulations

For the June 30, 2017 Audit

The following pronouncements of the Governmental Accounting Standards Board (GASB) have been released recently and may be applicable to the City in the near future. We encourage management to review the following information and determine which standard(s) may be applicable to the City. For the complete text of these and other GASB standards, visit www.gasb.org and click on the "Standards & Guidance" tab. If you have questions regarding the applicability, timing, or implementation approach for any of these standards, please contact your audit team.

GASB 75 ■ Postemployment Benefits Other than Pensions

Effective 06/15/2018 (your FY 2018)

This standard builds on the requirements of GASB 74 by requiring employers that provide other postemployment benefits (OPEB) to recognize a net OPEB liability on their statements of net position. It mirrors the new accounting and financial reporting requirements of GASB 68 for pension benefits.

GASB 81 ■ Irrevocable Split-Interest Agreements

Effective 12/15/2017 (your FY 2018)

This standard addresses the accounting for split-interest agreements for which the government serves as the intermediary and/or the beneficiary. It requires governments to record assets, liabilities, and deferred inflows of resources at the inception of the agreement when serving as intermediary, or when the government controls the present service capacity of a beneficial interest. We do not expect this standard to have any significant effect on the City.

GASB 83 ■ Certain Asset Retirement Obligations

Effective 06/15/2019 (your FY 2019)

This standard addresses accounting and financial reporting for certain asset retirement obligations--legally enforceable liabilities associated with the retirement of a tangible capital asset. We do not expect this standard to have any significant effect on the City.

GASB 84 ■ Fiduciary Activities

Effective 12/15/2019 (your FY 2020)

This standard establishes new criteria for determining how to report fiduciary activities in governmental financial statements. The focus is on whether the government is controlling the assets, and who the beneficiaries are. Under this revised standard, certain activities previously reported in agency funds may be reclassified in future periods. Due to the number of specific factors to consider, we will continue to assess the degree to which this standard may impact the City.

GASB 85 ■ Omnibus 2017

Effective 06/15/2018 (your FY 2018)

This standard includes a variety of small technical revisions to previously issued GASB statements. We do not expect this standard to have any significant effect on the City.

CITY OF INKSTER, MICHIGAN

Attachment B - Upcoming Changes in Accounting Standards / Regulations For the June 30, 2017 Audit

GASB 86 ■ Certain Debt Extinguishment Issues *Effective 06/15/2018 (your FY 2018)*

This standard provides guidance for reporting the in-substance defeasance of outstanding debt obligations using existing resources. Qualifying transactions will remove both the assets placed into trust and the related debt obligation from the government's statement of net position. We do not expect this standard to have any significant effect on the City.

GASB 87 ■ Leases *Effective 12/15/2020 (your FY 2021)*

This standard establishes a single model for reporting all leases (including those previously classified as operating and capital). Lessees will now report offsetting intangible lease assets and lease liabilities equal to the present value of future lease payments. Lessors will report offsetting lease receivables and deferred inflows of resources.



CITY OF INKSTER, MICHIGAN

Attachment C - Management Representations

For the June 30, 2017 Audit

The following pages contain the written representations that we requested from management.



November 17, 2017

Rehmann Robson
675 Robinson Road
Jackson, Michigan 49203

This representation letter is provided in connection with your audit of the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *City of Inkster, Michigan* (the "City"), as of and for the year ended June 30, 2017, and the related notes to the financial statements, for the purpose of expressing opinions on whether the basic financial statements present fairly, in all material respects, the financial position, results of operations, and cash flows, where applicable, and the budgetary comparison for the general fund of the City in conformity with accounting principles generally accepted for governments in the United States of America (U.S. GAAP).

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in the light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement.

We confirm that, having made such inquiries as we considered necessary for the purpose of appropriately informing ourselves as of November 17, 2017:

Financial Statements

1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated June 21, 2017, for the preparation and fair presentation of the financial statements of the various opinion units referred to above in accordance with U.S. GAAP. We have reviewed, approved, and taken responsibility for the financial statements and related notes.
2. We have reviewed and approved the various adjusting journal entries that were proposed by you for recording in our books and records and reflected in the financial statements.
3. We acknowledge our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.
4. We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.
5. Significant assumptions used by us in making accounting estimates, including those measured at fair value, are reasonable.
6. Related party relationships and transactions have been appropriately accounted for and disclosed in accordance with the requirements of U.S. GAAP. For the purposes of this letter, related parties mean members of the governing body; board members; administrative officials; immediate families of administrative officials, board members, and members of the governing body; and any companies affiliated with or owned by such individuals.



7. All events subsequent to the date of the financial statements and for which U.S. GAAP requires adjustment or disclosure have been adjusted or disclosed.
8. The effects of all known actual or possible litigation and claims have been accounted for and disclosed in accordance with U.S. GAAP.
9. With regard to items reported at fair value:
 - a. The underlying assumptions are reasonable and they appropriately reflect management's intent and ability to carry out its stated courses of action.
 - b. The measurement methods and related assumptions used in determining fair value are appropriate in the circumstances and have been consistently applied.
 - c. The disclosures related to fair values are complete, adequate, and in conformity with U.S. GAAP.
 - d. There are no subsequent events that require adjustments to the fair value measurements and disclosures included in the financial statements.
10. All component units, as well as joint ventures with an equity interest, are included and other joint ventures and related organizations are properly disclosed.
11. All funds and activities are properly classified.
12. All funds that meet the quantitative criteria in GASB Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, and GASB Statement No. 37, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments: Omnibus*, for presentation as major are identified and presented as such and all other funds that are presented as major are considered important to financial statement users.
13. All components of net position and fund balance classifications have been properly reported.
14. All revenues within the statement of activities have been properly classified as program revenues, general revenues, contributions to term or permanent endowments, or contributions to permanent fund principal.
15. All expenses have been properly classified in or allocated to functions and programs in the statement of activities, and allocations, if any, have been made on a reasonable basis.
16. All interfund and intra-entity transactions and balances have been properly classified and reported.
17. Deposit and investment risks have been properly and fully disclosed.
18. Capital assets, including infrastructure assets, are properly capitalized, reported, and if applicable, depreciated.
19. All required supplementary information is measured and presented within the prescribed guidelines.
20. We believe that the actuarial assumptions and methods used to measure pension and other postemployment benefit liabilities and costs for financial accounting purposes are appropriate in the circumstances.

Information Provided

21. We have provided you with:
 - a. Access to all information, of which we are aware that is relevant to the preparation and fair presentation of the financial statements of the various opinion units referred to above, such as records, documentation, meeting minutes, and other matters;
 - b. Additional information that you have requested from us for the purpose of the audit; and
 - c. Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.



22. All transactions have been recorded in the accounting records and are reflected in the financial statements.
23. We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
24. We have disclosed to you all information that we are aware of regarding fraud or suspected fraud that affects the entity and involves:
 - a. Management;
 - b. Employees who have significant roles in internal control; or
 - c. Others where the fraud could have a material effect on the financial statements.
25. We have disclosed to you all information that we are aware of regarding allegations of fraud, or suspected fraud, affecting the entity's financial statements communicated by employees, former employees, vendors, regulators, or others.
26. We have disclosed to you all known actual or possible litigation and claims whose effects should be considered when preparing the financial statements.
27. We have disclosed to you the identity of the entity's related parties and all the related party relationships and transactions of which we are aware.
28. There have been no communications from regulatory agencies concerning noncompliance with or deficiencies in accounting, internal control, or financial reporting practices.
29. The government has no plans or intentions that may materially affect the carrying value or classification of assets and liabilities.
30. We have disclosed to you all guarantees, whether written or oral, under which the government is contingently liable.
31. We have identified and disclosed to you the laws, regulations, and provisions of contracts and grant agreements that could have a direct and material effect on financial statement amounts, including legal and contractual provisions for reporting specific activities in separate funds.
32. There are no:
 - a. Violations or possible violations of laws or regulations, or provisions of contracts or grant agreements whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency, including applicable budget laws and regulations.
 - b. Unasserted claims or assessments that our lawyer has advised are probable of assertion and must be disclosed in accordance with GASB-62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*.
 - c. Other liabilities or gain or loss contingencies that are required to be accrued or disclosed by GASB-62.
33. The government has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets nor has any asset or future revenue been pledged as collateral, except as disclosed to you.
34. We have complied with all aspects of grant agreements and other contractual agreements that would have a material effect on the financial statements in the event of noncompliance.
35. We have disclosed to you all significant estimates and material concentrations known to management that are required to be disclosed in accordance with GASB-62. Significant estimates are estimates at the balance sheet date that could change materially within the next year. Concentrations refer to volumes of business, revenues, available sources of supply, or markets or geographic areas for which events could occur that would significantly disrupt normal finances within the next year.



Supplementary Information in Relation to the Financial Statements as a Whole

36. With respect to the supplementary information accompanying the financial statements:
- a. We acknowledge our responsibility for the presentation of the supplementary information in accordance with accounting principles generally accepted in the United States of America.
 - b. We believe the supplementary information, including its form and content, is fairly presented in accordance with accounting principles generally accepted in the United States of America.
 - c. The methods of measurement or presentation have not changed from those used in the prior period.
 - d. We believe the significant assumptions or interpretations underlying the measurement or presentation of the supplementary information, and the basis for our assumptions and interpretations, are reasonable and appropriate in the circumstances.

Required Supplementary Information

37. With respect to the required supplementary information accompanying the financial statements:
- a. We acknowledge our responsibility for the presentation of the required supplementary information in accordance with accounting principles generally accepted in the United States of America.
 - b. We believe the required supplementary information, including its form and content, is measured and fairly presented in accordance with accounting principles generally accepted in the United States of America.
 - c. The methods of measurement or presentation have not changed from those used in the prior period.
 - d. We believe the significant assumptions or interpretations underlying the measurement or presentation of the required supplementary information, and the basis for our assumptions and interpretations, are reasonable and appropriate in the circumstances.

Uniform Guidance (2 CFR 200)

38. With respect to federal awards, we represent the following to you:
- a. We are responsible for understanding and complying with and have complied with the requirements of the Uniform Guidance.
 - b. We are responsible for the preparation and presentation of the schedule of expenditures of federal awards in accordance with the Uniform Guidance.
 - c. We believe the schedule of expenditures of federal awards, including its form and content, is fairly presented in accordance with the Uniform Guidance.
 - d. The methods of measurement or presentation have not changed from those used in the prior period.
 - e. We believe the significant assumptions or interpretations underlying the measurement or presentation of the schedule of expenditures of federal awards, and the basis for our assumptions and interpretations, are reasonable and appropriate in the circumstances.
 - f. We are responsible for including the auditor's report on the schedule of expenditures of federal awards in any document that contains the schedule and that indicates that the auditor has reported on such information.
 - g. When the schedule of expenditures of federal awards is not presented with the audited financial statements, management will make the audited financial statements readily available to the intended



- users of the schedule of expenditures of federal awards no later than the date of issuance by the entity of the schedule of expenditures of federal awards and the auditor's report thereon.
- h. We have, in accordance with the Uniform Guidance, identified in the schedule of expenditures of federal awards, expenditures made during the audit period for all awards provided by federal agencies in the form of grants, federal cost-reimbursement contracts, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, food commodities, direct appropriations, and other assistance.
 - i. We are responsible for complying with the requirements of laws, regulations, and the provisions of contracts and grant agreements related to each of our federal programs and have identified and disclosed to you the requirements of laws, regulations, and the provisions of contracts and grant agreements that are considered to have a direct and material effect on each major federal program; and we have complied, in all material respects, with these requirements.
 - j. We have provided to you our interpretations of any compliance requirements that have varying interpretations.
 - k. We are responsible for establishing and maintaining effective internal control over compliance requirements applicable to federal programs that provide reasonable assurance that we are managing our federal awards in compliance with laws, regulations, and the provisions of contracts and grant agreements that could have a material effect on our federal programs. Also, no changes have been made in the internal control system to the date of this letter that might significantly affect internal control, including any corrective action taken with regard to significant deficiencies, including material weaknesses, reported in the schedule of findings and questioned costs.
 - l. We have made available to you all contracts and grant agreements (including amendments, if any) and any other correspondence with federal agencies or pass-through entities relating to federal programs.
 - m. We have received no requests from a federal agency to audit one or more specific programs as a major program.
 - n. We have identified and disclosed to you all amounts questioned and any known noncompliance with the requirements of federal awards, including the results of other audits or program reviews. We also know of no instances of noncompliance occurring subsequent to the end of the period audited.
 - o. We have charged costs to federal awards in accordance with applicable cost principles, including amounts claimed or used for matching determined in accordance with relevant guidelines in the Uniform Guidance.
 - p. We have made available to you all documentation related to the compliance requirements, including information related to federal program financial reports and claims for advances and reimbursements.
 - q. Federal program financial reports and claims for advances and reimbursements are supported by the books and records from which the basic financial statements have been prepared (and are prepared on a basis consistent with the schedule of expenditures of federal awards).
 - r. The copies of federal program financial reports provided to you are true copies of the reports submitted, or electronically transmitted, to the respective federal agency or pass-through entity, as applicable.
 - s. We are responsible for and have accurately prepared the summary schedule of prior audit findings to include all findings required to be included by the Uniform Guidance, and we have provided you with all information on the status of the follow-up on prior audit findings by federal awarding agencies and pass-through entities, including all management decisions.
 - t. We have disclosed to you the findings received and related corrective actions taken for previous audits, attestation engagements, and internal or external monitoring that directly relate to the objectives of the compliance audit, including findings received and corrective actions taken from the end of the period covered by the compliance audit to the date of the auditor's report.
 - u. We are responsible for and have accurately completed the appropriate sections of the Data Collection Form as required by the Uniform Guidance, and we are responsible for preparing and implementing a correction action plan for each audit finding.



CITY OF INKSTER

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- v. We have disclosed all contracts or other agreements with service organizations and disclosed to you all communications from these service organizations relating to noncompliance at the organizations.
- w. We have reviewed, approved, and taken responsibility for the financial statements and related notes.
- x. We have disclosed to you the nature of any subsequent events that provide additional evidence with respect to conditions that existed at the end of the reporting period that affect noncompliance during the reporting period.

Darin Carrington, City Treasurer